

1 Introduced by Council President Yarborough and amended by the
2 Finance Committee:



5 **ORDINANCE 2015-294-E**

6 AN ORDINANCE AMENDING ORDINANCE 2013-820-E TO
7 REPLACE THE JTA PROJECT LIST ATTACHED TO THE
8 INTERLOCAL AGREEMENT APPROVED BY ORDINANCE
9 2013-820-E WITH A REVISED JTA PROJECT LIST;
10 PROVIDING COUNCIL APPROVAL FOR PROJECT COST
11 CHANGES IN EXCESS OF 20% OF THE COST ESTIMATED
12 IN THE ORIGINAL COST ALLOCATION OF THE PROJECT
13 LIST, THUS REQUIRING COUNCIL APPROVAL;
14 DETERMINING JUST CAUSE AND NECESSITY TO MODIFY
15 THE SCOPE OF WORK FOR THE COLLINS ROAD PROJECT
16 FROM BLANDING BOULEVARD TO PINE VERDE;
17 PROVIDING AN EFFECTIVE DATE.

18
19 **WHEREAS**, the City of Jacksonville (the "City") enacted
20 Ordinance 2013-820-E and subsequently entered into an interlocal
21 agreement (the "Interlocal Agreement") with the Jacksonville
22 Transportation Authority ("JTA") for allocations of the local
23 option gas tax, sales tax and constitutional gas tax revenues for
24 the period of 2016-2036; and

25 **WHEREAS**, under the Interlocal Agreement, JTA agreed to
26 develop, construct and maintain certain roadway projects which had
27 not been completed through the Better Jacksonville Plan with a
28 portion of the funds received through the local option gas tax; and

29 **WHEREAS**, the description and prioritization of the roadway
30 projects were described at the "JTA Project List" and illustrated
31 in an exhibit to the Interlocal Agreement identified as "Exhibit

1 1;" and

2 **WHEREAS**, pursuant to the Interlocal Agreement, the JTA Project
3 List could not be modified or amended without the approval of
4 Council; and

5 **WHEREAS**, the Interlocal Agreement also required that any
6 project budget fluctuations in the aggregate from the original cost
7 allocation by 20% or more be approved by the Council; and

8 **WHEREAS**, since the time that Ordinance 2013-820-E was enacted,
9 JTA has investigated the project costs for the JTA Project List and
10 has determined that some roadway projects will exceed original cost
11 estimates in the JTA Project List due to permitting, contracting
12 and other changing conditions resulting from the 6-8 year delay in
13 the time that they were scheduled to be completed under the Better
14 Jacksonville Plan; and

15 **WHEREAS**, JTA has requested that the original JTA Project List
16 be substituted with a revised project list which more accurately
17 reflects the current conditions for development and construction
18 and modifies some of the project prioritizations; and

19 **WHEREAS**, JTA has also requested Council approval for changes
20 in the cost estimate of projects which exceed 20% of the original
21 cost allocation; now therefore,

22 **BE IT ORDAINED** by the Council of the City of Jacksonville:

23 **Section 1. Amendment to Ordinance 2013-820-E to revise**
24 **the JTA Project List attached as Exhibit 1 to the Interlocal**
25 **Agreement.** Exhibit 1 of the Third Revised Exhibit 1 of Ordinance
26 2013-820-E is hereby amended and replaced with the Revised JTA
27 Project List, attached hereto and incorporated by reference herein
28 as **Exhibit 1**. The Revised JTA Project List replaces the original
29 JTA Project List attached as Exhibit 1 of the Interlocal Agreement
30 approved by Ordinance 2013-820-E.

31 **Section 2. Approval of the changes to the cost estimates**

1 **for certain projects.** The Council hereby approves the Revised JTA
2 Project List attached hereby as **Exhibit 1** and approves the changes
3 in cost estimates for certain projects where the project costs
4 exceed 20% of the original cost allocation. A description of the
5 changes is reflected in the summary document entitled "JTA Mobility
6 Works Proposed Project List Modifications," attached hereto and
7 incorporated by reference herein as **Exhibit 2.**

8 **Section 3. Council Findings as to Just Cause and**
9 **Necessity.** The Council finds the following:

10 The Collins Road project from Blanding Boulevard to Pine Verde
11 is identified as a project in the Better Jacksonville Plan to be
12 widened from 2 lanes to a 4-lane divided urban roadway. The need
13 for this project at the identified scope has been reduced by
14 several factors. The project was originally identified as a need
15 to accommodate increased traffic generated by additional
16 improvements east of Pine Verde to Roosevelt Boulevard (US 17)
17 including grade separated intersection. These improvements are no
18 longer funded by the City. In addition, the Florida Department of
19 Transportation has made improvements to I-295 with the installation
20 of a collector distributor system which further limits travel
21 demand on this section of Collins Road. There is a need for
22 improvements to this section of Pine Verde that may include
23 pedestrian and bicycle amenities. The Jacksonville Transportation
24 Authority (JTA) will conduct a Project Development and
25 Environmental (PD&E) study to further define the scope of work
26 needed on this section. Due to these factors, there is just cause
27 to modify the project scope which will be determined by the PD&E
28 study to be conducted by JTA.

29 **Section 4. Effective Date.** This Ordinance shall become
30 effective upon signature by the Mayor or upon becoming effective
31 without the Mayor's signature.

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Form Approved:

/s/ Paige Hobbs Johnston

Office of General Counsel

Legislation Prepared By: Paige H. Johnston

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2015-2014

LOGT Projects	Project Scope	Cost to Complete
1 Old St. Augustine/Greenland Intersection	1 lane urban with closed drainage collection system, bike lanes and sidewalks	\$ 600,000
2 Kernan Blvd (Atlantic to McCormick)	Reconstruct 4 lane to 6 lane divided urban with roadside ditches, bike lanes, and sidewalks	\$ 16,700,000
3 Parramore Road Extension (Parramore to Youngerman Circle)	Construct a new, 2 lane sections with curb & gutter, sidewalks, and bike lanes on both sides	\$ 2,700,000
4 Girvin Road (Atlantic to Wonderwood)	Reconstruct to 5 lanes south of Amelisse & 3 lanes north of Ashley Melisse with bike lanes, sidewalks, and curb & gutter on both sides	\$ 13,100,000
5 County-Wide Corridor Mobility Improvements	Mobility and transit accessibility enhancements within 1/4 mile of transit corridors	\$ 15,000,000
A. Arlington Expressway (Regency to Matthews Bridge)	Improvements may include (but not limited to):	
B. Beach Blvd. (I-95 to Southside Blvd.)	*bus shelters	
C. Blanding Blvd. (Clay/Duval County Line to US-17) and Park St. (US-17 to I-95)	*sidewalks	
D. Dunn Avenue (I-295 to I-95)	*lighting	
E. Edgewood Ave. (Cassat Ave. to N. Main St.)	*bicycle enhancements	
F. Lem Turner Blvd. (Downtown to I-295)	*landscaping	
G. Main Street (State to Clark Road)	*safety projects	
H. Moncrief/Myrtle/8th Street (Main to Myrtle)	*intelligent transportation systems	
I. New Kings Road / US 1 (I-95 to MLK)	Corridor enhancements identified through community engagement	
J. Normandy/Cassat/Lenox (Normandy - I295 to Cassat); Cassat (Edgewood to Blanding) and Lenox - (Normandy to Cassat)		
K. Philips Highway (I-95 to Southside Blvd.)		
L. University Blvd. (University - St. Augustine to Ft. Caroline) and Merrill Road -(University to Townsend)		
M. Mandarin Rd. & Plummer Cove Rd.		
6 Blanding Blvd. Intersection Improvements (BRT Match)	At-grade intersection improvements at Collins Road, 103rd Street, and Cedar Hills Boulevard	\$ 1,700,000
7 Soutel Transit Hub	Complete Phase II of Soutel transit hub, including park n ride transfer facility and connector road to Sibbald	\$ 2,800,000
8 Alta Drive (I-295 (South of Faye Road) north to Bur-Kit Lane)	Reconstruct to 5 lane / 3 lane section with bike lanes, sidewalks, rail crossing improvements, and closed drainage collection system.	\$ 12,100,000
9 Collins Road (Old Middleburg to Rampart)	Reconstruct 2 lane to 4 lane divided urban roadway with closed drainage system, bike lanes and sidewalks	\$ 17,000,000
10 San Pablo Road (Beach to Atlantic)	3 lane urban section with closed drainage collection system, bike lanes and sidewalks	\$ 10,900,000
11 McDuff & 5th Street Phase III	Widen from 2 to 3 lane urban with closed drainage system, bike lanes and sidewalks	\$ 2,100,000
12 Collins Road (Blanding to Pine Verde) (PD&E)	To be determined by project development and environmental study	\$ 950,000
13 Southside/Atlantic Intersection [Design]	Intersection improvements at the Southside/Atlantic intersection	\$ 2,000,000
14 Tinseltown Intersections (SS Blvd./Touchton/Hogan/Gate) [Design only]	General intersection improvements at Touchton Blvd., Hogan Rd. and Gate Parkway	\$ 2,900,000
	Subtotal	\$ 100,550,000
15 Collins Road (Blanding to Pine Verde) [Final Design & Construction]	To be determined by project development and environmental study.	\$ 12,100,000
16 Southside/Atlantic intersection [Construction]	Construct intersection improvements at the Southside/Atlantic intersection	\$ 3,300,000
17 Tinseltown Intersections (SS Blvd./Touchton/Hogan/Gate) [Construction]	General intersection improvements at Touchton Blvd., Hogan Rd. and Gate Parkway	\$ 22,600,000
18 Hartley Road (Old St. Augustine to San Jose)	3 lane urban with closed drainage collection system, bike lanes, and sidewalks	\$ 8,400,000
19 Clark Road	Extension of Clark Road to Broward Road	\$ 900,000
20 Kernan Blvd/JNF (JTB to Glen Kernan)	6 lane divided urban roadway with roadside ditches, bike lanes and sidewalks	\$ 4,500,000
21 Eastport Road (Zoo Pkwy to I-295)	Intersection improvements, realignment and widening	\$ 12,800,000
	Subtotal	\$ 165,150,000

Notes: 1) Projects to be completed in order as prioritized in list.
 2) Changes in project costs in excess of 20% require city council approval.

2015-2-24.6

JTAMobilityWorks Proposed Project List Modifications

Since the approval of Ordinance 2013-820, extension of the Local Option Gas Tax, JTA has worked diligently in advancing the work as it relates to the project list approved by the Jacksonville City Council. As agreed in the Interlocal Agreement, JTA has issued a \$100.5 million in bonds to fund the project list.

Based on the cost estimates available last May, the \$100.5 million in funding would allow JTA to complete the 13 “above the line” road projects and 14 mobility corridors in rank order. The requirement that projects be completed in the ranked order is intended to ensure that projects ranked lower on the list would not be completed instead of higher ranked projects before funds are depleted.

While many projects had some level of design and right-of-way completed, the lack of activity for several years on these projects, which in some cases was up to 6 to 8 years, inevitably created issues that need to be addressed. The issues the JTA is facing include items such as expiring permits and contracts, utility relocation coordination, expiring temporary construction easements, and changing field conditions. JTA’s Project Development and Construction Department has researched project documents to firm up cost estimates, coordinated with key partners and stakeholders, identified critical issues and developed strategies to quickly and effectively advance the program. With much of this critical lead work complete, the activity on projects is ramping up quickly.

The due diligence performed by JTA has led us to a re-evaluation of some projects, and we are recommending changes that will strengthen the program by ensuring the best use of available funds and get more construction work done earlier.

Because the project list is included in the Interlocal Agreement, list modifications require the approval of the Jacksonville City Council and the JTA Board of Directors. Under the Interlocal Agreement, changes are only required when project costs exceed 20% and when the project ranking is modified. JTA is only seeking changes for those projects that meet those thresholds.

The recommended changes are as follows and reflected in the attached modified project list.

San Pablo Road and McDuff Avenue

Staff is recommending moving San Pablo Road and McDuff Avenue up as priorities to accelerate construction. Both projects have design substantially completed, and right-of-way complete for McDuff Avenue and partially complete for San Pablo Road. These projects can start sooner, but their ranking as #13 and #14 on the project list prohibits the JTA from beginning work.

Parramore Road

Staff is requesting the Parramore Road cost and scope be modified to reflect developer improvements. JTA is required to get City Council approval for project cost and scope changes in excess of 20%. Since a developer is required to build the northern portion of this road, the project cost will be reduced to \$2.7 million.

Southside Boulevard/Tinselton and Southside Boulevard/Atlantic Intersection

Staff recommends lowering the priority ranking of these projects. Both of these projects are design-only and construction funding has not been identified at the local and/or state level. Since construction funding on these would need to be set as priorities through the North Florida TPO and programmed in the FDOT Five Year Work Program, staff recommends beginning design once construction funding has been programmed and is within a timeline that supports design activity. While these are important projects, FDOT has expressed concern about the ability to fund capacity improvements on facilities not located on the Strategic Intermodal System (SIS).

Both projects are added “under the line” for construction if additional funding becomes available.

Collins Road

Staff is recommending a reorder of the Collins Road projects. Two sections of Collins Road are programmed under the project list (Rampart to Shindler and Pine Verde to Blanding). Based on planned development at Collins Road and I-295, there are two additional projects on Collins Road that require more immediate attention than the Pine Verde to Blanding section (Westport to Rampart and Shindler to Old Middleburg). Incorporating these projects into the existing programmed project on Collins Road will effectively change the project limits from Rampart Road to Old Middleburg. Both of the added segments have 100% right-of-way and 90% design complete, whereas the Pine Verde to Blanding segment is only at a 50% design and no right-of-way. This change allows JTA to address an immediate need that will support economic development and result in more immediate construction activity. It also aligns better from a traffic volume flow with FDOT’s Collin’s Road interchange at I-295 improvements. JTA recommends the Collins Road project from Blanding to Pine Verde be retained as a design-only funded project at a lower priority while construction funds are sought.

Alta Drive

Alta Drive widening is a project the City of Jacksonville (City) has advanced with local Fair Share funding. The project was included in the list based on the City’s cost estimates, and the understanding that sufficient Fair Share funds were available to complete design and right-of-way. JTA staff has learned that the City does not have sufficient funding to complete design and right-of-way; therefore, the cost to complete is greater than anticipated. Because the change in cost exceeds the 20% threshold in the Interlocal Agreement, it must be modified on the project list.