

Land and Water Conservation Fund Program  
Grant Application Amendment

METROPOLITAN PARK

An Urban Waterfront Park in  
Jacksonville, Florida

Submitted to:

Florida Department of Natural Resources  
Division of Recreation and Parks

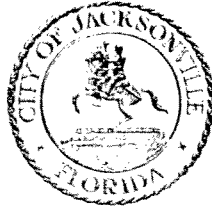
and

Department of the Interior  
National Park Service

Submitted by:

City of Jacksonville, Florida  
Department of Recreation and Public Affairs

April, 1982



OFFICE OF THE MAYOR

JAKE M. GODBOLD  
MAYOR

April 14, 1982

JACKSONVILLE, FLORIDA  
32202

Dr. Elton J. Gissendanner  
Executive Director  
Department of Natural Resources  
3900 Commonwealth Boulevard  
Tallahassee, Florida 32301

Dear Dr. Gissendanner:

The City of Jacksonville would like to amend their waterfront park proposal from the Esplanade to Metropolitan Park through the Land and Water Conservation Fund of the Department of Natural Resources.

Mr. Julian Barrs, Director of the Department of Recreation and Public Affairs, will serve as our official representative. Mr. Barrs will be responsible for the implementation of the funded project and will furnish you with any other information you may need.

As Mayor of the City of Jacksonville, I certify that the City will comply with the requirements and guidelines of the Department of Natural Resources for Land and Water Conservation funds. The City Council approved Resolution 82-370-102 on April 13, 1982 authorizing the application and execution of all grant related contracts and documents as well as the intent to appropriate the necessary matching funds.

We feel that the development of Metropolitan Park is vital to the City of Jacksonville and the State of Florida to preserve our open riverfront land and to fulfill the recreational needs and desires of our residents and visitors.

Thank you for your assistance in this most worthy project.

Sincerely,

Jake M. Godbold  
Mayor

JMG:jc

DEPARTMENT OF RECREATION AND PUBLIC AFFAIRS  
Gator Bowl Sports Complex & Auditorium  
Recreation & Parks  
Radio Station WJAX



April 6, 1982

Dr. Elton J. Gissendanner  
Executive Director  
Department of Natural Resources  
3900 Commonwealth Boulevard  
Tallahassee, Florida 32301

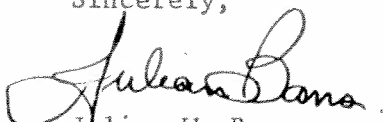
Dear Dr. Gissendanner:

Having recognized the need to conserve urban resources and build upon its existing Central Business District, the City of Jacksonville is currently undertaking a major redevelopment and revitalization effort along the northern and southern banks of the St. Johns River. With more than \$500 million of construction already underway or planned in our urban core, the downtown shorelines are becoming increasingly important as both development and recreation resources. The city has acknowledged the special value of its waterfront, confirming a commitment to protect public access and enhance the public's use and awareness of the river's natural, cultural, and historic resources, aesthetic values, and recreational opportunities. Moreover, Jacksonville has been chosen by the National Park Service as one of ten target cities in the southeast for recreational resource development.

This amended application seeks state and federal funding support to assist the city in the development of Metropolitan Park, a major waterfront park in downtown Jacksonville. Tying together careful public planning and private sector involvement for this project, the city is seeking to create an attractive and successful formula for a cost efficient, waterfront recreation opportunity. The development of Metropolitan Park will serve to fulfill our recognized needs and desires in preserving our remaining open urban spaces and shoreline while increasing public access and enjoyment of our valuable riverfront.

Thank you for all your time and assistance in regard to our waterfront park. I am looking forward to working together for the development of Metropolitan Park for the City of Jacksonville and the State of Florida.

Sincerely,

  
Julian W. Barrs  
Director

JWB/ak



AREA CODE 904 / 633-2666 / 851 N. MARKET STREET / JACKSONVILLE, FLORIDA 32202

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Detailed Site Maps

METROPOLITAN PARK

PART I

**FEDERAL ASSISTANCE**

2. APPLICANT'S APPLICATION

a. NUMBER

b. DATE

Year month day  
19 82 3 16

3. STATE APPLICATION IDENTIFIER

a. NUMBER

b. DATE

ASSIGNED

Year month day

19

1. TYPE OF ACTION (Mark appropriate box)
- PREAPPLICATION
  - APPLICATION (amendment)
  - NOTIFICATION OF INTENT (Opt)
  - REPORT OF FEDERAL ACTION

Leave Blank

4. LEGAL APPLICANT/RECIPIENT

a. Applicant Name : City of Jacksonville  
 b. Organization Unit : Recreation Department  
 c. Street/P.O. Box : 851 N. Market St.  
 d. City : Jacksonville  
 e. County : Duval  
 f. State : Florida  
 g. ZIP Code: 32202  
 h. Contact Person (Name & telephone No.) : Julian W. Barrs (904) 633-2540

5. FEDERAL EMPLOYER IDENTIFICATION NO.

6. PROGRAM (From Federal Catalog)

a. NUMBER  
 b. TITLE Land and Water Conservation Fund Grant Program, Department of Natural Resources

SECTION I—APPLICANT/RECIPIENT DATA

7. TITLE AND DESCRIPTION OF APPLICANT'S PROJECT

Metropolitan Park—The project will provide for the final design and development of a major urban waterfront park in downtown Jacksonville and adjacent to the City's Sports Complex.

8. TYPE OF APPLICANT/RECIPIENT

- A—State
  - B—Interstate
  - C—Substate
  - D—County
  - E—City
  - F—School District
  - G—Special Purpose District
  - H—Community Action Agency
  - I—Higher Educational Institution
  - J—Indian Tribe
  - K—Other (Specify):
- Enter appropriate letter  E

9. TYPE OF ASSISTANCE

- A—Basic Grant
  - B—Supplemental Grant
  - C—Loan
  - D—Insurance
  - E—Other
- Enter appropriate letter(s)  A

10. AREA OF PROJECT IMPACT (Name of cities, counties, States, etc.)

Jacksonville, Florida, Duval County

11. ESTIMATED NUMBER OF PERSONS BENEFITING

570,981

12. TYPE OF APPLICATION

- A—New
  - B—Renewal
  - C—Revision
  - D—Continuation
  - E—Augmentation
- Enter appropriate letter  C

13. PROPOSED FUNDING

a. FEDERAL	\$ 500,000 .00
b. APPLICANT	.00
c. STATE	1,750,000 .00
d. LOCAL	2,250,000 .00
e. OTHER	.00
f. TOTAL	\$ 4,500,000 .00

14. CONGRESSIONAL DISTRICTS OF:

a. APPLICANT 3 & 4  
 b. PROJECT 3 & 4

15. TYPE OF CHANGE (For 12a or 12b)

- A—Increase Dollars
  - B—Decrease Dollars
  - C—Increase Duration
  - D—Decrease Duration
  - E—Cancellation
  - F—Other (Specify):
- Enter appropriate letter(s)

20. FEDERAL AGENCY TO RECEIVE REQUEST (Name, City, State, ZIP code)

National Park Service, Atlanta, Georgia 30303

19. EXISTING FEDERAL IDENTIFICATION NUMBER

21. REMARKS ADDED

- Yes  No
- No response
- Response attached

SECTION II—CERTIFICATION

22. THE APPLICANT CERTIFIES THAT

a. To the best of my knowledge and belief, data in this preapplication/application are true and correct, the document has been duly authorized by the governing body of the applicant and the applicant will comply with the attached assurances if the assistance is approved.

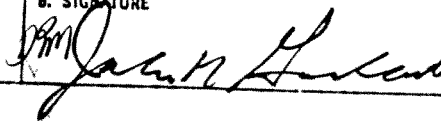
b. If required by OMB Circular A-95 this application was submitted, pursuant to instructions therein, to appropriate clearinghouses and all responses are attached:

- (1) A-95 Area Clearinghouse
- (2)
- (3)

23. CERTIFYING REPRESENTATIVE

a. TYPED NAME AND TITLE  
 Jake M. Godbold, Mayor

b. SIGNATURE



c. DATE SIGNED

Year month day  
19

24. AGENCY NAME

26. ORGANIZATIONAL UNIT

27. ADMINISTRATIVE OFFICE

25. APPLICATION RECEIVED

28. FEDERAL APPLICATION IDENTIFICATION

29. ADDRESS

30. FEDERAL GRANT IDENTIFICATION

SECTION III—FEDERAL AGENCY ACTION

31. ACTION TAKEN

- a. AWARDED
- b. REJECTED
- c. RETURNED FOR AMENDMENT
- d. DEFERRED
- e. WITHDRAWN

32. FUNDING

a. FEDERAL	\$	.00
b. APPLICANT		.00
c. STATE		.00
d. LOCAL		.00
e. OTHER		.00
f. TOTAL	\$	.00

33. ACTION DATE

Year month day  
19

35. CONTACT FOR ADDITIONAL INFORMATION (Name and telephone number)

34. STARTING DATE

Year month day  
19

36. ENDING DATE

Year month day  
19

37. REMARKS ADDED

- Yes  No

38. FEDERAL AGENCY A-95 ACTION

a. In taking above action, any comments received from clearinghouses were considered. If agency response is due under provisions of Part 1, OMB Circular A-95, it has been or is being made.

b. FEDERAL AGENCY A-95 OFFICIAL (Name and telephone no.)

PART II

PROJECT APPROVAL INFORMATION  
SECTION A

Item 1.

Does this assistance request require State, local, regional, or other priority rating?

Yes  No

Name of Governing Body \_\_\_\_\_

Priority Rating: \_\_\_\_\_

Item 2.

Does this assistance request require State, or local advisory, educational or health clearances?

Yes  No (Attach Documentation)

Name of Agency or Board \_\_\_\_\_

Item 3.

Does this assistance request require clearinghouse review in accordance with OMB Circular A-95? (Attach Comments)

Yes  No Letter of Approval Attached.

Item 4.

Does this assistance request require State, local, regional or other planning approval?

Yes  No

Name of Approving Agency: State Clearinghouse

Date: \_\_\_\_\_

Item 5.

Is the proposed project covered by an approved comprehensive plan?

Yes  No

Check one: State   
Local   
Regional

Location of plan Leisure Services Recovery Action Plan-City of Jacksonville

Item 6.

Will the assistance requested serve a Federal installation?

Yes  No

Name of Federal Installation: \_\_\_\_\_

Federal Population benefiting from Project: \_\_\_\_\_

Item 7.

Will the assistance requested be on Federal land or installation?

Yes  No

Name of Federal Installation: \_\_\_\_\_

Location of Federal Land: \_\_\_\_\_

Percent of Project: \_\_\_\_\_

Item 8.

Will the assistance requested have an impact or effect on the environment?

Yes  No

See instruction for additional information to be provided. Environmental assessment as necessary to be forwarded.

Item 9.

Will the assistance requested cause the displacement of individuals families, businesses, or farms?

Yes  No

Number of:  
Individuals \_\_\_\_\_  
Families \_\_\_\_\_  
Businesses \_\_\_\_\_  
Farms \_\_\_\_\_

Item 10.

Is there other related Federal assistance on this project previous, pending, or anticipated?

Yes  No

See instructions for additional information to be provided. Previous acquisition of land by HUD and committment of CD eighth year funds for area development.

INSTRUCTION

PART II - SECTION B

<p>11. SITES AND IMPROVEMENTS: _____ Not required, <input checked="" type="checkbox"/> Attached as exhibits          Applicant intends to acquire the site through:          _____ Eminent domain, _____ Negotiated purchase, _____ Other means (specify)</p>
<p>12. TITLE OR OTHER INTEREST IN THE SITE IS OR WILL BE VESTED IN:  <input checked="" type="checkbox"/> Applicant, _____ Agency or institution operating the facility, _____ Other (specify)</p>
<p>13. INDICATE WHETHER APPLICANT/OPERATOR HAS:  <input checked="" type="checkbox"/> Fee simple title, _____ Leasehold interest, _____ Other (specify)</p>
<p>14. IF APPLICANT/OPERATOR HAS LEASEHOLD INTEREST, GIVE THE FOLLOWING INFORMATION:          a. Length of lease or other estate interest _____, and number of years to run _____          b. Is lease renewable? _____ Yes _____ No          c. Current appraised value of land \$ _____          d. Annual rental rate \$ _____</p>
<p>15. ATTACH AN OPINION FROM ACCEPTABLE TITLE COUNSEL DESCRIBING THE INTEREST APPLICANT/OPERATOR HAS IN THE SITE AND CERTIFYING THAT THE ESTATE OR INTEREST IS LEGAL AND VALID.</p>
<p>16. WHERE APPLICABLE, ATTACH SITE SURVEY, SOIL INVESTIGATION REPORTS AND COPIES OF LAND APPRAISALS.</p>
<p>17. WHERE APPLICABLE, ATTACH CERTIFICATION FROM ARCHITECT ON THE FEASIBILITY OF IMPROVING EXISTING SITE TOPOGRAPHY.</p>
<p>18. ATTACH PLOT PLAN.</p>
<p>19. CONSTRUCTION SCHEDULE ESTIMATES: _____ Not required, _____ Being prepared, _____ Attached as exhibits          Percentage of completion of drawings and specifications at application date:          Schematics _____ % Preliminary _____ % Final _____ %</p>
<p>20. TARGET DATES FOR:          Bid Advertisement _____ Contract Award _____          Construction Completion _____ Occupancy _____</p>
<p>21. DESCRIPTION OF FACILITY: _____ Not required <input checked="" type="checkbox"/> Attached as exhibits          Drawings - Attach any drawings which will assist in describing the project.          Specifications - Attach copies of completed outline specifications.          (If drawings and specifications have not been fully completed, please attach copies of working drawings that have been completed.)</p>

NOTE: ITEMS ON THIS SHEET ARE SELF-EXPLANATORY; THEREFORE, NO INSTRUCTIONS ARE PROVIDED.



**PART III - BUDGET INFORMATION - CONSTRUCTION**

**SECTION A - GENERAL**

1. Federal Domestic Assistance Catalog No. . . . . 15 400

2. Functional or Other Breakout . . . . .

**SECTION B - CALCULATION OF FEDERAL GRANT**

Cost Classification	Use only for variations		Total Amount Required
	Latest Approved Amount	Adjustment + or -	
1. Administration expense	\$	\$	\$ 401,000
2. Preliminary expense			
3. Land, structures, right-of-way			
4. Architectural engineering basic fees			
5. Other architectural engineering fees			
6. Project inspection fees			
7. Land development			
8. Relocation Expenses			
9. Relocation payments to Individuals and Businesses			
10. Demolition and removal			
11. Construction and project improvement			4,099,000
12. Equipment			
13. Miscellaneous			
14. Total (Lines 1 through 13)			4,500,000
15. Estimated Income (if applicable)			
16. Net Project Amount (Line 14 minus 15)			4,500,000
17. Less: Ineligible Exclusions			
18. Add: Contingencies			-0-
19. Total Project Amt. (Excluding Rehabilitation Grants)			4,500,000
20. Federal Share requested of Line 19			500,000
21. Add Rehabilitation Grants Requested (100 Percent)			
22. Total Federal grant requested (Lines 20 & 21)			500,000
23. Grantee share			2,250,000
24. Other shares (State Share)			1,750,000
25. Total project (Lines 22, 23 & 24)	\$	\$	\$4,500,000

**SECTION C - EXCLUSIONS**

Classification	Eligible for Participation (1)	Excluded from Contingency Provision (2)
a.		
b.		
c.		
d.		
e.		
f.		
g.		
h.		
Total		

**SECTION D - PROPOSED METHOD OF FINANCING NON-FEDERAL SHARE**

27. Grantee Share	\$ 2,250,000
a. Securities	
b. Mortgages	
c. Appropriations (By Applicant)	
d. Bonds	
e. Tax Levies	
f. Non Cash	
g. Other (Explain) private contribution and Capital Outlay funds	2,250,000
h. TOTAL - Grantee share	2,250,000
28. Other Shares	
a. State	1,750,000
b. Other (Federal)	500,000
c. Total Other Shares	2,250,000
29. TOTAL	\$ 4,500,000

**SECTION E - REMARKS**

Contingency Reserve Assistance in the amount of \$500,000 is requested for the development of the Riverfront Metropolitan Park in the City of Jacksonville, Florida.

1 Introduced by Council President Forshee:  
2  
3

4 RESOLUTION 82-370-102

5 A RESOLUTION AUTHORIZING THE MAYOR TO APPLY FOR  
6 A GRANT FROM THE STATE DEPARTMENT OF NATURAL  
7 RESOURCES TO THE RECREATION AND PUBLIC AFFAIRS  
8 DEPARTMENT, ENTITLED "METROPOLITAN PARK", AND TO  
9 EXECUTE ALL CONTRACTS AND DOCUMENTS AND OTHER-  
10 WISE TAKE NECESSARY ACTION IN CONNECTION THERE-  
11 WITH; DESIGNATING THE MAYOR AS THE AUTHORIZED  
12 OFFICIAL TO SUPPLY INFORMATION AND TO DIRECT MAIN-  
13 TENANCE OF RECORDS; PROHIBITING DISBURSEMENT OF  
14 GRANT AND GRANT-RELATED FUNDS OR EMPLOYMENT OF  
15 GRANT PERSONNEL UNTIL FURTHER AUTHORIZATION BY  
16 ORDINANCE; EXPRESSING THE INTENT OF THE COUNCIL TO  
17 APPROPRIATE THE NECESSARY MATCHING FUNDS FOR  
18 THIS GRANT; PROVIDING AN EFFECTIVE DATE.  
19

20 BE IT RESOLVED by the Council of the City of Jacksonville:

21 Section 1. **Public interest.** The grant and projects generally described in the  
22 application to the State Department of Natural Resources, for a grant entitled  
23 "Metropolitan Park", are in the best interests of the public.

24 Section 2. **Authorization for making application and executing contracts and**  
25 **documents.** The Mayor is authorized to make application and execute necessary  
26 contracts and documents in the form prescribed by the State Department of Natural  
27 Resources for a federal grant to be made to the City to assist in defraying the costs of  
28 the projects generally described in the application.

29 Section 3. **General authorization.** The Mayor is further authorized to furnish such

1 additional information and take such other action as may be necessary to enable the  
2 City to qualify for the grant and to implement the grant according to its terms. The  
3 Mayor is designated as the authorized official of the City for the purpose of making  
4 application, executing contracts and documents and furnishing such information, data  
5 and documents for the grant as may be required and otherwise to act as the authorized  
6 official of the City in connection with the grant.

7       Section 4. **Maintaining and furnishing records.** If the grant is made, the City, as  
8 directed by the Mayor, shall maintain such records as are necessary and furnish such  
9 information, data and documents as are required by the State to support implementa-  
10 tion of the projects generally described in the application form.

11       Section 5. **Appropriation of funds etc.** This resolution shall be construed only as  
12 an authorization to execute necessary documents and maintain and furnish required  
13 records. Appropriation of grant and grant-related funds, changes in authorized  
14 employee positions and similar matters shall be accomplished by ordinance subsequently  
15 enacted; and no funds arising or derived from the grant shall be expended, nor any  
16 required personnel employed, until and unless authority therefor is given by the Council.

17       Section 6. **Legislative intention to participate.** It is the intention of the Council  
18 to authorize the City to participate in the grant. To this end, the Council states that it  
19 will, subject to the availability of unencumbered and unobligated funds at the time,  
20 make necessary appropriations of City funds as match funds for the grant.

21       Section 7. **Effective date.** This resolution shall become effective upon signature  
22 by the Mayor or upon becoming effective without the Mayor's signature.

23  
24 Form Approved:

25 William R. Meunier  
26 Assistant Counsel

27 \_\_\_\_\_  
28 General Counsel

RESOLUTION 82-370-102

C E R T I F I C A T E O F A U T H E N T I C A T I O N

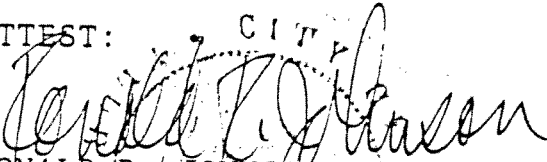
DECLARED AN EMERGENCY MEASURE AND  
ADOPTED BY THE COUNCIL

April 13, 1982

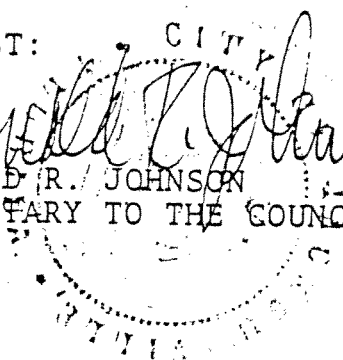


JOE FORSHEE,  
COUNCIL PRESIDENT

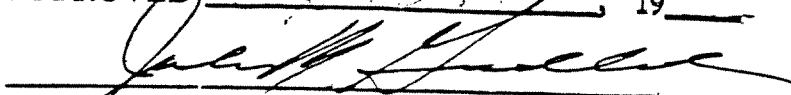
ATTEST:



RONALD R. JOHNSON  
SECRETARY TO THE COUNCIL



APPROVED April 14, 1982



JAKE M. GODBOLD, MAYOR

C E R T I F I C A T E

I HEREBY CERTIFY that the foregoing is a true and correct copy of Resolution 82-370-102 adopted by the Council of the City of Jacksonville, Florida, and a true and correct copy of a Certificate of Authentication relating thereto, which Resolution became effective at the time and in the manner set forth in the Certificate of Authentication.

WITNESS MY HAND and the Seal of the City of Jacksonville, Florida, this 14<sup>th</sup> day of April, 1982.

ATTEST:

*Cheryl D. Peoples*

CHERYL D. PEEPLES  
ASST. COUNCIL SECRETARY-RECORDS

SUPPLEMENTAL NARRATIVE  
CONTINGENCY FUND JUSTIFICATION

The development of Metropolitan Park as proposed is necessary to meet the critical need of additional urban open space and recreational opportunities in Jacksonville; Florida. This need has been identified by the Area Planning Board, the Department of Housing and Urban Development, and the Recovery Action Plan for the City of Jacksonville as approved by the National Park Service. Metropolitan Park is a unique opportunity for the City and the State to develop and provide an optimal waterfront recreational experience. The proposed development maximizes energy conservation. The 23 acre waterfront park is urban landfill supported by bulkhead, an excellent example of land recycling. The pergola structuring throughout the park will serve as a natural "air-conditioning" with complimentary landscaping, paving and low-energy incandescent lighting all being planned to minimize maintenance. The expressway system that serves northeast Florida ties in with the area and decreases one of the most energy consumptive aspects of recreation, namely access and transportation to the site.

The excellent transportation system serving the area will make Metropolitan Park accessible to a large and diverse population. The 36 acre Sports Complex adjoining the park already provides recreation and leisure opportunities to crowds ranging from several hundred to 90,000 on a regular basis. These events vary from public ice skating and amateur events to concerts and special events such as the Gator Bowl Game and the critically acclaimed Mayport Jazz Festival. Over 2,628,000 tourists visited Jacksonville in 1981, primarily for events held in this established recreation area.

The City of Jacksonville developed a Leisure Services Recovery Action Plan which received approval by the National Park Service. One of the most critical deficiencies was noted in urban recreation areas and facilities. Since that time the City has applied for UPARR funds in the amount of \$1,104,580 to rehabilitate existing urban parks. In addition to this, Community Development funds ranging from 10 to 28% of \$10 million have been targeted for improving recreation in the urban core of the City. Lack of open space and waterfront access have been identified by all levels of government and Metropolitan Park has been proposed by City, State and Regional advisors as the most effective site to initiate proper waterfront development and preservation.

Metropolitan Park is an excellent opportunity for the State of Florida and the City of Jacksonville to create an outdoor recreation opportunity, preserve waterfront open space and increase the recreational resource base for the northeast region. "Assessments made by all levels of government indicate that the supply of recreation sites, facilities and programs in Florida is insufficient."<sup>1</sup> Metropolitan Park provides an exemplary program of active and passive recreation. It is necessary to initiate appropriate preservation and development methods to create adequate opportunity for all Floridians and state visitors to enjoy wholesome recreational pursuits. The location and characteristics of Metropolitan Park allow for these opportunities to be made accessible to an unusually large number of people, and to all who wish to use them, regardless of special need or condition.

<sup>1</sup> Outdoor Recreation in Florida - 1981, State of Florida, Department of Natural Resources.



Based on the scope and importance of this project, the City of Jacksonville seeks funding from the Secretary's Contingency Reserve Fund, as well as regular State Land and Water Conservation Fund apportionments to realize this development and to take advantage of this significant recreational opportunity.

METROPOLITAN PARK

PART II

## PROJECT JUSTIFICATION AMENDMENT

The St. Johns River has shaped the settlement, subsequent growth and development of the City of Jacksonville, as well as Northeast Florida. A reservoir of rich heritage, the river is also an incomparable scenic and recreation resource for the region. The development of that resource for recreational purposes, however, has never realized the expected benefits for the City's citizenry. The St. Johns River Study pointed out this deficiency in our waterfront development and recommended several alternative methods of alleviating this deficiency. Originally the Esplanade running parallel to several government office buildings along the riverfront was proposed as the site to initiate our development plan. However, further study and research emphasizing future recreational and community development trends and concern for the voiced needs of the citizenry itself, pointed to Metropolitan Park as the most efficient and productive site to initiate our waterfront development.

There exists in Jacksonville a great need for a multi-purpose family oriented recreational riverfront park in its urban core. There is also an increasing demand for outdoor cultural and leisure time activities, such as children's theatre, symphony and pops concerts, arts and crafts exhibits, amateur talent displays and special events. This demand is matched by an amazingly rapid increase in participation of City sponsored special events, as well as the responsibility to meet the basic recreational and leisure needs of the people. The need for aesthetic outdoor surroundings for passive and active leisure pursuits, such as jogging, walking trails, bikepaths, fishing

and boating access to the river and picnicking areas can be met at the Metropolitan Park site.

The design of Metropolitan Park itself is practical and functional. It offers 23 acres of waterfront property with the opportunity to develop a multi-recreational area while still emphasizing open space. This is due primarily to the extensive recreational development surrounding Metropolitan Park. The Sports Complex bordering the park is over 37 acres consisting of Wolfson Baseball Field, home of the Suns, the Coliseum, the focal point for a variety of cultural and athletic events, and the well known Gator Bowl which supports several special city-wide events as well as the traditional sporting matches. These recreational facilities support a wide range of activities and have established the area as the recreational hub of the City. The public has developed a comfortable and secure feeling in attending activities in this area and participation continues to increase at a significant rate. The River Run is an activity that continues to grow in popularity yearly. Over 5,000 people participated in the run along the riverfront alone, not to mention the 50,000 enjoying the amusement area, the ski show, the headline entertainment, the fireworks display, and the River Swim celebrating the successful clean-up of our waterway. Another successful city-sponsored event is the Hoedown/Showdown held at the Gator Bowl already numbering over 25,000 participants enjoying country and blue grass music. Arts and crafts exhibits and ethnic food booths compliment both activities which are open to the public without charge.

The Gator Bowl is the home of several nationally renowned events including the Bowl game itself and the popular Florida/Georgia game numbering over 80,000 spectators, consisting of residents and visitors. The Gator Bowl

has also become the home for the Tea Men Soccer Team for their outdoor season as well as the popular Street Dance which boasts over 25,000 participants enjoying a variety of entertainment and special activities each year.

The Coliseum is alive nightly with such exciting events as the Ice Follies, Musical Concerts, the Circus and rodeo and college basketball as well as traditional activities held there such as wrestling, amateur events, exhibitions, public ice skating and the graduation ceremonies for our area high schools.

The semi-pro baseball team, the Suns, average two to three games per week during the playing season and continue to delight large audiences of all ages with this traditional recreational activity. Add to this the Greater Jacksonville Agricultural Fair which houses community exhibits, provides nightly entertainment and an excellent livestock exhibit in addition to the traditional amusement area, and there is no doubt that you have a popular area that offers something for everyone and is an established attraction for high participation. In addition to the existing area, facilities, and activities, approximately 16 acres have been purchased to increase the parking space for the area as crowds continue to grow with the popularity of this recreational area. These factors played a major role in the decision to relocate the highly successful and critically acclaimed entertainment and cultural event, "Mayport and All That Jazz" to Metropolitan Park. This event boasts over 90,000 in attendance and hosts a variety of headline entertainment, special events and regional food booths for the enjoyment of all. These established events and activities provide the foundation and "touchstone" needed to make Metropolitan Park one of the most successful waterfront parks in the nation. The necessity to initiate our waterfront

development at this site became apparent to all and was further enhanced as the most appropriate area for the variety of other needs it would fulfill.

One of the previously mentioned deficiencies the City is seeking to alleviate is the lack of public accessibility to the River as well as mismanagement and poor development of the property fronting it. The 23 acre waterfront tract known as Metropolitan Park will serve a multitude of purposes. In addition to providing public accessibility to the River, it will intensify proper recreational usage of the shoreline, it will preserve and enhance the scenic beauty of the River and it will improve the quality of development along the River. The development of Metropolitan Park will help us preserve the past of the River by increasing public awareness of its historical importance. In order to ensure proper development of this limited resource most economically and efficiently it is vital that we initiate recreational development at this site.

Also integral in our decision to emphasize waterfront development at Metropolitan Park is the complimentary role the park will play for the established community. It will not only enhance the recreational events held within the boundaries of the Sports Complex, but will also compliment the \$500 million Downtown Renewal Dvelopment which still lacks the needed open space necessary to satisfy the public's leisure needs and to provide them with a focal point for all their recreational activities. In addition to meeting the recreational needs of the citizenry of Jacksonville and the northeast region, Metropolitan Park will also serve as a impetus to meeting and fulfilling other needs identified by the City. It is very important to increase the recognition of our City's heritage. Ample opportunity for this is available at Metropolitan Park through the use of such activities

as interpretive trails and display kiosks identifying the maritime history and the development of the City along the St. Johns River. The park will contribute to the renewing interest in the role of the River, the City and its people, and will provide for an active experience in the recognition of the City's heritage.

In 1977, a major clean-up of the St. Johns River was successfully undertaken by the people of the City of Jacksonville. By developing Metropolitan Park, public access to the River will be greatly enhanced and will permit the public to directly benefit from their united efforts to improve their environment.

Metropolitan Park will also encourage energy conservation while supporting a larger and more diverse clientele than any other urban park in our region. This is primarily due to its established location as a recreational center and its excellent accessibility for all modes of transportation. The express system that serves the northeast region of Florida borders Metropolitan Park and is designed to accommodate massive utilization by residents and visitors alike. Approximately 2,628,000 tourists visit Jacksonville yearly, primarily for Gator Bowl and Coliseum events. The development of Metropolitan Park will benefit from this attendance and will combine an aesthetic and passive recreation opportunity with an already successful active recreation complex. This area is served by the City transit system 188 times during a 24 hour period. Its central location in downtown Jacksonville enhances accessibility by pedestrian and bicyclist traffic by our most concentrated daily population segment. Additional walkways and bike paths proposed through the central business district, along the river route and into Metropolitan Park will further

increase and enhance the use of this waterfront area by this large daily population.

Metropolitan Park will also serve as a "working model" example for future park design and construction for the City and the nation. The site of the park, urban fill supported by an existing bulkhead, provides an interesting and suitable base for an exemplary park that minimizes energy consumption for new construction illustrating effective land recycling. Metropolitan Park as proposed provides an interesting and successful marriage of active and passive recreational activities on waterfront property to be enjoyed by an unusually large and diverse population.



## PROGRAM NARRATIVE AMENDMENT

Jacksonville community leadership has recognized the great importance of adequate open space and recreational facilities and opportunities for its citizenry. This is reflected in the objectives articulated in the St. Johns River Study:

- \* Provide greater public accessibility to the River;
- \* Intensify recreational usage of the shoreline;
- \* Improve environmental qualities of the River;
- \* Preserve and enhance the scenic beauty of the River;
- \* Increase awareness of the historical importance of the River and preserve its past;
- \* Improve the quality of development along the River;
- \* Assure that development activities are economically efficient and make best use of limited resources; and,
- \* Increase regional awareness of the River and its resources.

With these objectives in mind, the current City administration sought to link their own desired goals of increasing open space in urban Jacksonville, establishing a "focal point" for recreation and leisure pursuits, and creating a successful and visible multi-use development along the heart of the City, the St. Johns River. Further study by the administration, public input, and state and regional advisors have all voiced strong support of Metropolitan Park as the ideal site for the development needed to achieve these goals and objectives.

## Results and Benefits Expected

The development of Metropolitan Park is expected to have an important and positive impact for the City in all aspects of its development. The park will serve as a significant waterfront open space resource for the more than 100,000 persons who make up the Central Business District, consumer, and residential population neighboring the park.

Metropolitan Park has the capability of insuring a recreational experience that is not generally available in central urban areas. Its development will provide for resource-oriented recreation and at the same time prevent deterioration of our riverfront and preserve the area for future generations. The park's natural features will be protected and maintained for enjoyment by more people and increase the opportunity of recreational experiences necessary to counteract the negative effects of concentrated urban living.

The management and maintenance of remaining natural resources is a major concern for our city paralleled by our interest in providing for the recreational and leisure needs of our citizenry. It is our plan to properly develop and preserve our few remaining open spaces rather than trying to reclaim them after improper development. Metropolitan Park offers the opportunity to initiate this plan and to act as a model and focal point in realizing our future recreational needs. A balanced development of this site will upgrade the quality and quantity of outdoor recreational enjoyment as well as kindle an awareness and appreciation for outdoor heritage which is rarely found in such highly concentrated urban areas. The development of Metropolitan Park will expand the facility base and utilization potential of the land parcels adjacent to the park and the existing urban community, thereby decreasing the gap

between rapid development and deficient open space and recreation facilities that generally dominates such areas. It is our desire to provide maximum public access and utilization of all recreation facilities, open space and water areas, in public domain in this manner with conservation the key concern in all development. Metropolitan Park offers us the opportunity to fulfill this desire, while providing an outdoor recreational experience of high quality for the residents and visitors of the State of Florida.

### Population

Jacksonville citizenry is a fairly mobile group that enjoys an excellent state and local highway system that increases accessibility by residents and visitors alike to our recreational areas. Most of the City's large population is clustered around the St. Johns River that divides the area both physically and psychologically. The pattern of population trends in the city make maximum development and preservation of our waterfront spaces a vital concern. Metropolitan Park lies in census tract 5, comprised of 85.8% minority population and residents with a \$2,921 per capita income. The area includes three additional census tracts with minority populations ranging from 28.0% to 90.2% of the total population. The annual per capita income of the service area ranges from \$2,279 to \$5,539. There are approximately 2,971 school age children presently enrolled in the public school system in the service area and approximately 5,134 occupied dwellings in the service area. These dwellings are in addition to the multi-family housing units and condominium developments being constructed in the area as well as the existing senior citizen high rises and the rehabilitative Cathedral Towers Housing Development. These special populations in addition to the large daily population of the Central Business District

and the visitors to the State of Florida make this an open space to be enjoyed by an unusually large and diverse public.

### Energy Conservation

The proposed development of Metropolitan Park has been designed as an area stressing preservation while planning for maximum utilization by a large and diverse population. The proper stabilization and development of the shoreline will preserve the natural beauty and recreational use of the area and curb any further deterioration due to destruction caused by unsupervised activities. Trash and debris that currently builds up could be easily handled when proper development is initiated and access is more controlled. In addition to proper drainage, land and shoreline preservation measures being planned, continuity between active and passive areas, fencing, and lighting are all being designed to provide for maximum usage and preservation for the most efficient development of this remaining open-space urban area. The park will encourage pedestrian and bicycle pathways through urban Jacksonville as well as encouraging the use of the mass transit system that serves this area so well via the City's excellent highway system surrounding the park. In addition to these efficiency oriented plans, the obvious selection of Metropolitan Park as a possible national example of land recycling is a special conservation feature. The area itself is urban fill supported by bulkhead adjacent to the City's most active recreational development, the Sports Complex. This area provided not only a suitable base for a park, but for an optimal recreational development along the riverfront.

### Economic Development Goals

Metropolitan Park will provide the necessary and important open space elements needed to compliment the planned \$500 million downtown redevelopment projects funded in part by Federal programs with extensive private development. The development of the park will provide a positive recreational statement for the City, enhancing its desirability as a place to visit, work and live, thereby aiding economic development. The Department of Housing and Urban Development wholeheartedly supports the development of Metropolitan Park and has committed future Community Development Funding to the area to compliment our proposed development. Quite simply, urban Jacksonville is sorely lacking in open space amenities and Metropolitan Park would be of immense benefit to the quality of life in the City's urban core as well as enhancing future economic development.

### Site Location and Description

The development of areas such as Metropolitan Park will aid in the commitment of the City and the State in their goal to meet the immediate needs of the public while designing to meet the outdoor recreational needs of future generations. Located in the urban core of the City, Metropolitan Park offers an opportunity to provide open space, waterfront accessibility and proper development and conservation of a valuable, but limited resource, City owned riverfront property.

The 23 acre site is located in the center of Duval County which comprises the City of Jacksonville, with the St. Johns River along its southern border and the Jacksonville Sports Complex neighboring it on the northern boundaries. The major access road will be Adams Street which is proposed for widening

with two park access roads already established, but targeted for widening in order to allow for adequate space for easy pedestrian and bicyclist accessibility. The future revampment of the expressway system will increase accessibility through the entire recreational area and allow for smoother traffic flow during our major recreational special and annual events. A number of proposed bikeways for the City run adjacent to the Metropolitan Park area and a pedestrian walkway being initiated by our Department and the Chamber of Commerce will connect the four central developed areas along the river on each side with an interesting array of par course and informative displays along the way.

Metropolitan Park will serve as an educational tool for environmentally oriented classes. Development of this area is greatly desired by all surrounding populations for their personal enjoyment and to protect and enhance landscape features such as ecotones and freshwater areas. Since the successful citizen cleanup of the St. Johns River, it is now the home of a variety of marine life, including bream, bass, sheephead, eel, mullet, shad, sea catfish, barnacles, and various types of crabs and shrimp. Since boat traffic is an already established daily pattern, area boat accessibility to Metropolitan Park is not expected to have a diverse impact on the existence of this marine life. Rather it is expected to make enjoyment of it available to a larger number of the public.

The surface and subsurface geological characteristics of the site were artificially created by filling what was once the River's north bank with composite materials to form a bulkhead; arents, fine sand and various urban land complex soil groups; building rubble; and, other fill materials. A geologic survey conducted during 1973-76 by the U.S. Department of Agriculture

revealed that the amount of fill over muck and underlying limestone was suitable for heavy construction. Because of the flat terrain and sandy, rather silty, soils, retained by the bulkhead, potential for erosion is relatively low. Proposed birthing in the area is expected to help curb a dust problem associated with the area. There is no evidence of deserted nests and since ground coverage is almost non-existent at this time, no adverse impact on roosting areas is present. The only vegetation that exists is lawn grasses as no natural vegetation has been cultivated in the area. Increased planting of American Beachgrass, *Panicum Amarium*, with proper cultivation would meet stabilizing and aesthetic needs.

The park area does not contain any significant and/or valuable mineral resources. The site itself does not contain any historical property or archaeologically valuable data, but rests on the banks of the St. Johns River which encompasses more than four centuries of continuous development along its banks since the first Europeans settled on the mainland. There are also some 10 sites in the prolifery area adjacent to the park that are eligible for the National Register of Historic Places making Metropolitan Park a valuable link in increasing the awareness of residents and visitors alike of our historical importance.

The park is adjacent to our expressway system and the Sports Complex to its north is surrounded by numerous feeder streets. These roads can bare more traffic than is currently present on the average day and proposed revampment around the area will assure smooth traffic flow during peak utilization. Construction should not noticeably disrupt existing traffic patterns or present any problems to the surrounding land owners. Noise or dust pollution that may result during the construction period is not expected to be significant and

should not result in any adverse reactions. To the contrary, the development should alleviate a recognized dust problem. It is hoped that this development will decrease current deterioration levels and increase preservation and proper utilization through well planned site development.

#### Consistency with Local Government Objectives

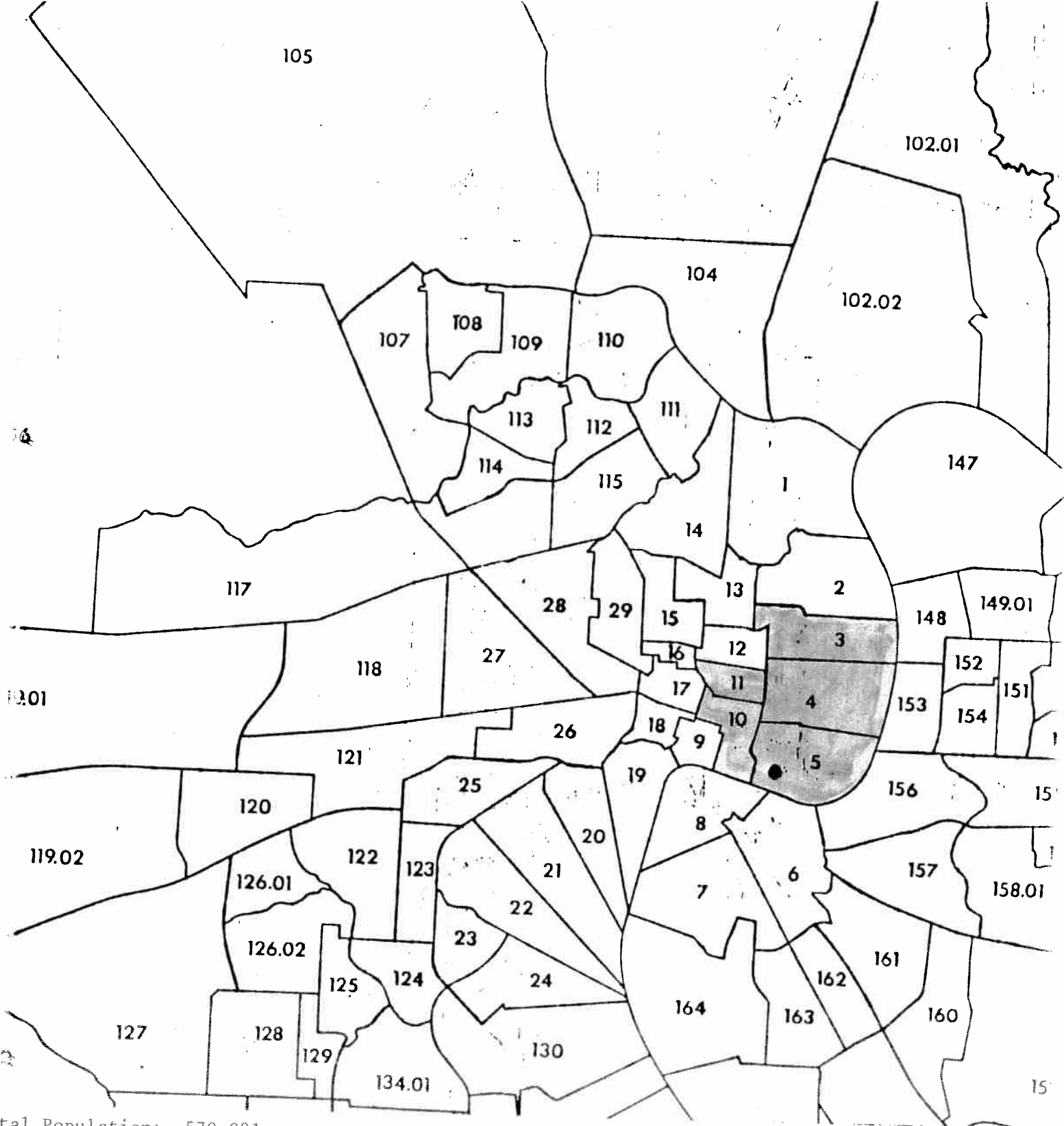
The Department of Housing and Urban Development, seeking to provide a suitable community environment supported by Community Development Funds in excess of \$10 million per year for Jacksonville's urban core, has allocated 10 to 28% of these funds for recreational improvements. Their support of Metropolitan Park as well as commitment for future funds for this area is in their letter of support accompanying this proposal.

In 1974, the Jacksonville Area Planning Board prepared the 1980 Recreation Master Plan, a comprehensive analysis of the recreational requirements within the City. This plan has been incorporated in the Leisure Services Recovery Action Plan for Jacksonville approved by the National Park Service. Since its release, an additional \$1,104,580 in UPARR funds have been added to the Community Development Block Grant funds illustrating the commitment the City has for urban recreation. Additional studies made by the Jacksonville Area Planning Board including the St. Johns River Study and the 2005 Comprehensive Master Plan all point out the urgency of needed recreational improvements for our urban core and target Metropolitan Park as a valuable resource for meeting this need.

The Office of the Sheriff recognized the importance of recreation in the community and it released in 1978 its study entitled, Crime Prevention Via Recreation. The study called upon the community to provide positive recre-

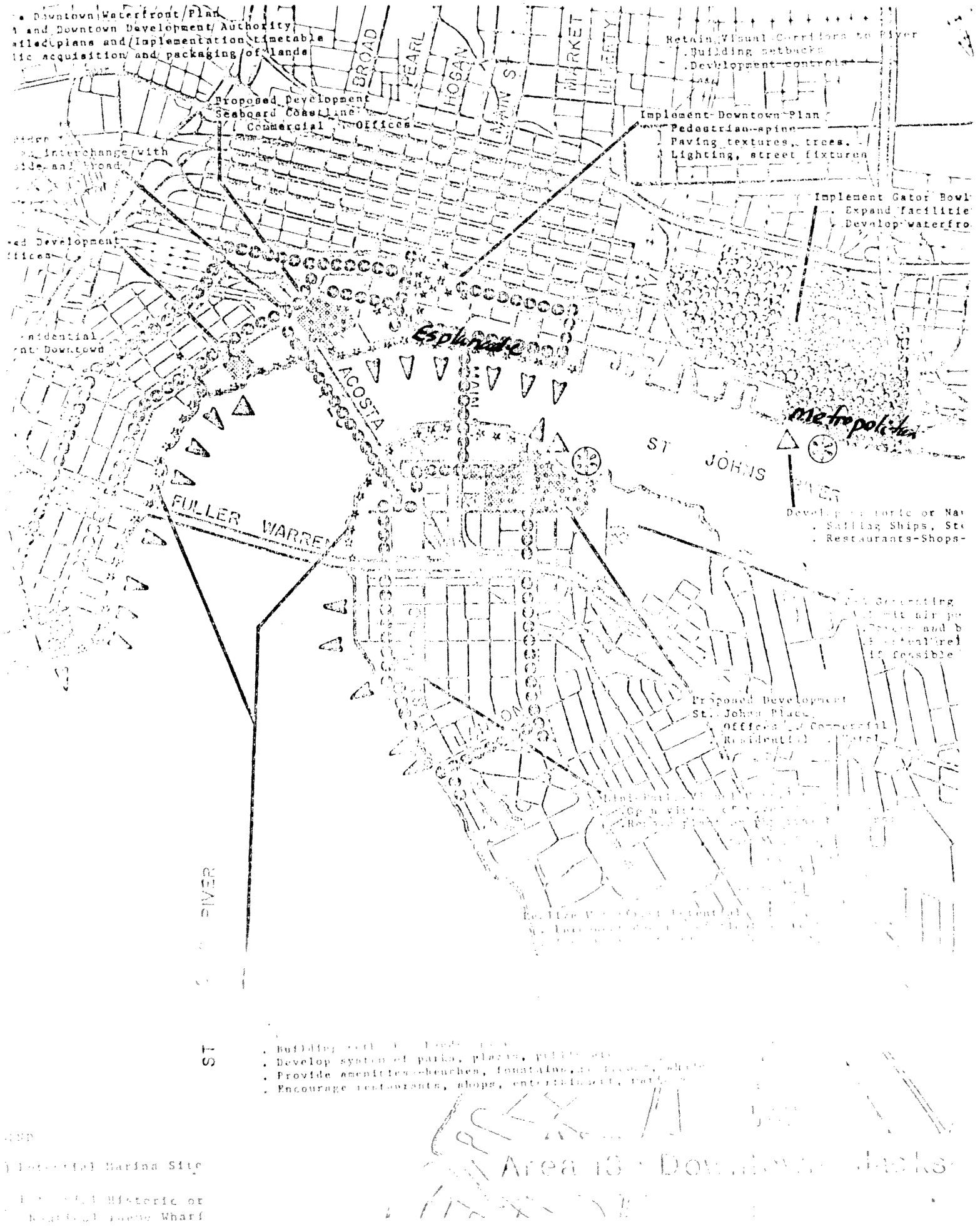


ational opportunities for all age groups, but most particularly for juveniles and low income areas. A letter of support from the Sheriff's Office also accompanies this proposal. The League of Women Voters released its study of recreation issues in 1978 also. Their study called for an annual capital improvement program for the construction of additional parks and improvements to existing parks. Their concern and support are expressed in a letter of support. The Chamber of Commerce, Downtown Development Authority, and Central Jacksonville, Incorporated also expressed their support of the development of Metropolitan Park reflecting the desire of the community to see this urban waterfront park become a reality for all to enjoy.



Total Population: 570,981

	<u>CENSUS TRACT</u>	<u>POPULATION</u>	<u>MINORITY POPULATION</u>	<u>% MINORITY POPULATION</u>	<u>PER CAPITA \$</u>
	5	1,350	1,158	85.8	2,921
PARK LOCATION	3	911	323	35.5	5,539
SERVICE AREA	10	1,281	351	27.4	2,316
	11	1,592	446	28.0	3,917
	4	3,481	3,140	90.2	2,279



Downtown Waterfront Plan  
 and Downtown Development Authority  
 filed plans and Implementation timetable  
 for acquisition and packaging of lands

Retain Visual Corridors to River  
 Building setbacks  
 Development controls

Proposed Development  
 Seaboard Coastline  
 Commercial Offices

Implement Downtown Plan  
 Pedestrian-apine  
 Paving textures, trees,  
 Lighting, street fixtures

Implement Gator Bowl  
 Expand facilities  
 Develop waterfront

Interchange with  
 side and road

Development  
 Offices

Residential  
 Downtown

*Esplanade*

*metropolitan*  
 ST. JOHNS RIVER  
 Develop historic or Naval  
 Sailing Ships, Sts.  
 Restaurants-Shops

FULLER WARREN

Proposed Development  
 St. Johns Place  
 Offices, Commercial  
 Residential, Hotel

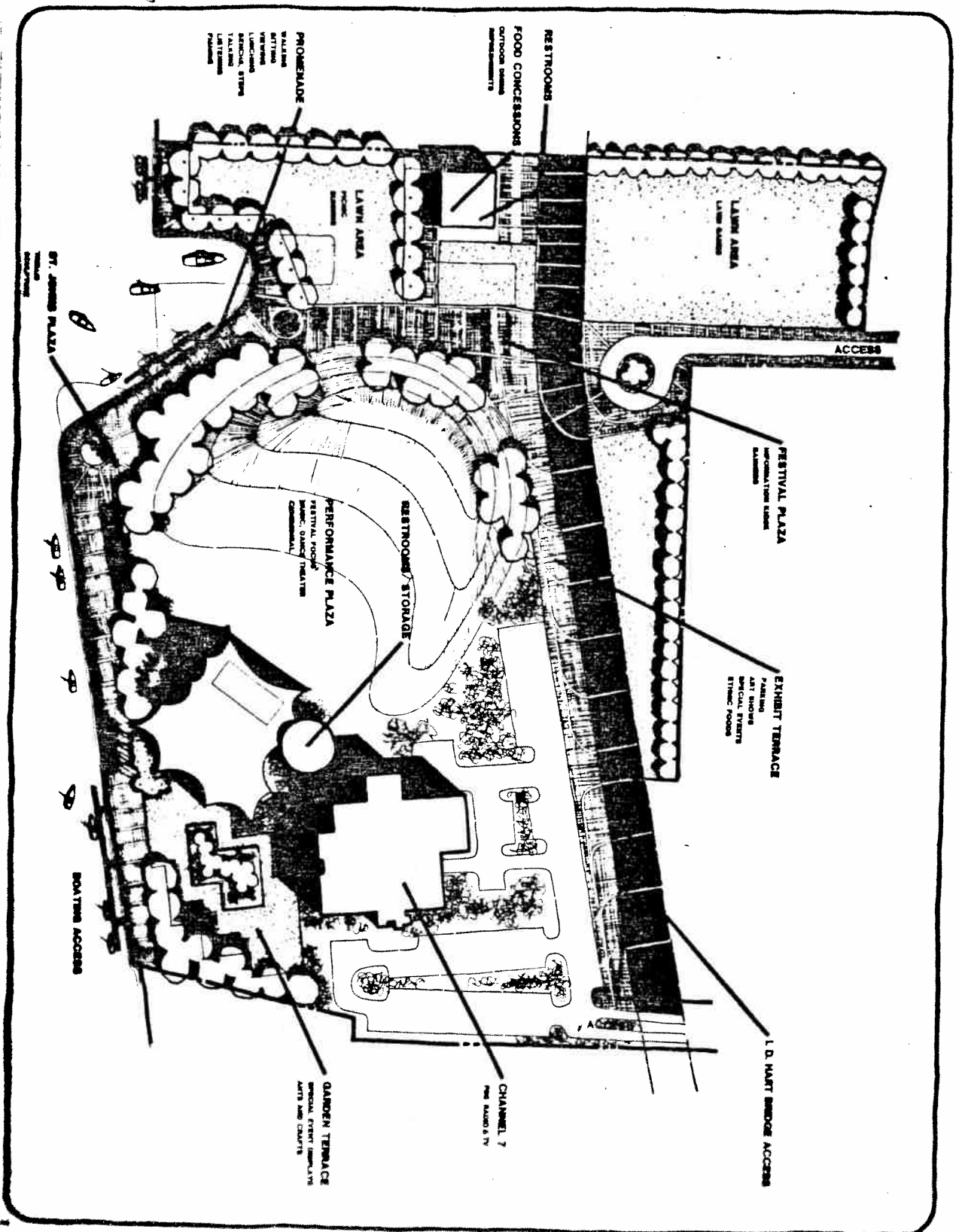
Generating  
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 if feasible

ST. JOHNS RIVER

- Building setbacks
- Develop system of parks, plazas, public art
- Provide amenities - beaches, fountains, etc.
- Encourage restaurants, shops, entertainment, retail

Historical Marina Site  
 Historical Historic or  
 National Home Wharf

Area 13 - Downtown Jacksonville



# METROPOLITAN PARK

## CONCEPT PLAN

WALKWAY  
 SEATING  
 LANDSCAPING  
 BENCHES  
 TABLES  
 LIGHTING  
 ARTS AND CRAFTS  
 SPECIAL EVENT LANDSCAPING  
 THE CITY OF JEROMEVILLE  
 APPROVED: 03-1-2000

# NORTHEAST FLORIDA REGIONAL PLANNING COUNCIL

8641 BAYPINE ROAD (SUITE 9) DEERWOOD CENTER, JACKSONVILLE, FLORIDA 32216  
TELEPHONE (904) 737-7311

March 16, 1982

Ms. Mary Coonrod  
Recreation Department  
851 North Market Street  
Jacksonville, Florida 32202

RE: NEFRPC #81-DL-032: METROPOLITAN PARK, JACKSONVILLE

Dear Ms. Coonrod:

The Northeast Florida Regional Planning Council, as the Areawide A-95 Clearinghouse, has reviewed your application for federal assistance. Based on the information contained in the application and the responses of interested parties, the proposal is consistent with existing area-wide plans and programs.

You should now continue with the application process prescribed by the funding agency. This letter must be included with your submission to the funding agency and signifies that this has been processed through the Areawide Clearinghouse. This proposal may still be subject to State Clearinghouse review.

Sincerely,



R. Daniel Castle, AICP  
Executive Director

RDC/ot

SERVING

BAKER CLAY DUVAL FLAGLER NASSAU PUTNAM ST. JOHNS

DEPARTMENT OF HOUSING & URBAN DEVELOPMENT  
Office of the Director



March 23, 1982

Dr. Elton J. Gissendanner, Executive Director  
State of Florida, Department of Natural Resources  
3900 Commonwealth Boulevard  
Tallahassee, Florida 32303

Dear Elton:

The City of Jacksonville, Department of Housing and Urban Development, fully supports and endorses the proposal to transfer Land and Water Act money from the Esplanade area to Metropolitan Park.

The proposed development of Metropolitan Park not only increases open space in our urban area, but will also enhance the downtown area to provide more access by our citizens to the St. Johns River and will be an asset that this city or any city will be proud to claim.

We are offering our support to the City of Jacksonville Recreation and Parks Department, as well as to the Mayor's office, in transferring these allocated funds to the development of this important and valuable waterfront park.

Further, through our own programs we are developing plans in the eighth year of Community Development Block Grant funding to enhance and support development efforts in this area of town.

Sincerely,

Richard L. Bowers  
Director

RLB/bjo

cc: Julian Barrs, Director  
Recreation and Parks Department

Dan Lee, Chief  
Recreation and Parks Department





# OFFICE OF THE SHERIFF

CONSOLIDATED CITY OF JACKSONVILLE



501 EAST BAY STREET • POST OFFICE BOX 2070 • JACKSONVILLE, FLORIDA 32202

DALE CARSON  
Sheriff

March 23, 1982

Mr. Julian Barrs, Director  
Recreation and Public Affairs Department  
851 N. Market Street  
Jacksonville, FL 32202

Dear Julian,

It has come to my attention that your department is in the process of completing a grant application under the Federal and State Department of Natural Resources, Land and Water Conservation Fund. This program, if awarded, will assist the City of Jacksonville in making much needed capital improvements to Metropolitan Riverfront Park.

In a study entitled "Crime Prevention Via Recreation" done by my office in 1978 the following comments were made, "During the pre adolescent stages, the child tends to lessen his ties with family and transfer some of their loyalties to their peer group. It is at this stage of life that recreation can play as important part in modifying potential deviant behavior. In crime prevention recreational programs, play and pleasure can be used as bait for encouraging interaction by the pre adolescent and jobs and money for the older youngster who has a greater vulnerability toward crime and delinquency".

I fully support your effort to obtain federal and state funding to improve the park and recreational opportunities in urban Jacksonville and Duval County.

Sincerely,

Dale Carson  
Sheriff

DC/srb

*An Equal Opportunity Employer*

# LEAGUE OF WOMEN VOTERS

OF JACKSONVILLE, FLORIDA

ADDRESS REPLY TO:

1974 San Marco Boulevard  
Jacksonville, FL 32207

March 31, 1982

The Honorable Jake Godbold  
Mayor of Jacksonville  
1400 City Hall  
Jacksonville, FL 32202

Dear Mayor Godbold:

During the years 1976-78, the League of Women Voters of Jacksonville conducted an extensive study of recreation in our community. Our membership concluded that recreation should be considered a higher priority item by City Council and appropriate monies should be allocated for better maintenance and more supervisory personnel in the parks.

In addition our position includes the following statements:

If new monies are forthcoming:

Support for this money being tied to specific plans in specific areas throughout the city considering neighborhood makeup and citizens' desires. (Not necessarily the 1980 Recreation Master Plan.)

Support for expenditure for better maintenance and more supervisory personnel in the current number of parks, with some interest in the acquisition of new parks only if they can be properly maintained.

Support of a policy to be adopted by the City Council requiring developers to set aside a certain percentage of their land to be used as park land. (Also relates to our position on area planning reached in 1969.)

If new land is acquired:

Support for an increase in parks combining active sports areas, passive open spaces, and neighborhood playgrounds.

Support for increased number of bike paths, walking/jogging trails and a city golf course, using existing resources whenever possible.



LEAGUE OF WOMEN VOTERS  
OF JACKSONVILLE, FLORIDA

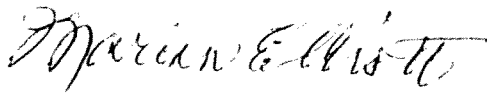
ADDRESS REPLY TO:

The Honorable Jake Godbold  
Mayor of Jacksonville

March 31, 1982  
Page 2

We would be pleased to discuss our support for improved recreation and to answer any questions concerning our position. Thank you for your attention in this matter.

Sincerely,



Marian Elliott  
President

JE/pp

March 2, 1982

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MAR 02 1982

MAYOR'S OFFICE  
JACKSONVILLE, FLORIDA

The Honorable Jake M. Godbold  
Mayor, City of Jacksonville  
220 East Bay Street  
Jacksonville, Florida 32202

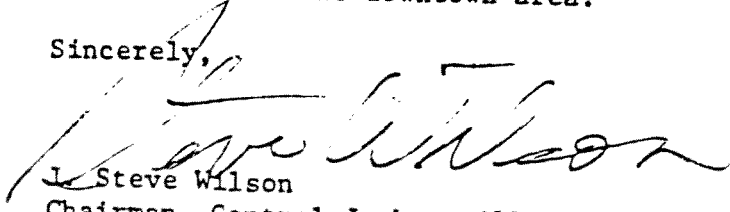
Dear Mayor Godbold:

Central Jacksonville, Incorporated, an organization of downtown property owners and employers, endorses your proposal to seek the transfer of the Land and Water Act money, previously committed for the Esplanade Park, to Broadcast Park, a project of Channel 7 public television.

Completion of Broadcast Park will open up an entire sector of downtown on the river as well as enhance other development in the immediate area which we enthusiastically support.

We encourage you to seek approval of the various governmental officials involved in order to preserve this money for the redevelopment of our waterfront and the downtown area.

Sincerely,



J. Steve Wilson  
Chairman, Central Jacksonville, Inc.

Jacksonville

Downtown Development  
Authority

CHARLES M. THOMPSON  
Chairman  
E. BRUCE BOWER  
CLANZEL BROWN  
ROBERT B. COCKAYNE  
AL HAMMACK  
MARY ALICE PHELAN  
WILLIAM E. SCHEU, JR.  
HERBERT L. UNDERWOOD  
Executive Director

March 2, 1982

RECEIVED

MAR 02 1982

MAYOR'S OFFICE

The Honorable Jake M. Godbold  
Mayor, City of Jacksonville  
City Hall - 14th Floor  
220 East Bay Street  
Jacksonville, Florida 32202

Dear Mayor Godbold:

I appreciate your views expressed in your letter of February 22, 1982 and the follow-up meeting held in your Chief Administrative Officer's office last Friday, February 26, to discuss the items raised in your letter.

Speaking specifically to the esplanade, it was the unanimous consensus of all parties in the meeting that we could not meet the timetable that was laid out for obtaining the funds, and this was especially true in light of the introduction of other sites possible for the convention center location. It also appeared that the unanimous conclusion in connection with the funds for the esplanade was to save the funds and use them in Jacksonville, if possible, rather than let them go to some other city in Florida. The park area on the river in front of the Gator Bowl at Channel 7 was discussed, and I concur in the apparent consensus that if these funds could be obtained and used in that area, it would certainly be a benefit to Jacksonville and its citizens and would not detract from the core downtown area.

Sincerely,



Charles M. Thompson  
Chairman

CMT/HLU

cc: Authority Members

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MAR 03 1982

MAYOR'S OFFICE  
JACKSONVILLE, FLORIDA

March 2, 1982

The Honorable Jake M. Godbold  
Mayor, City of Jacksonville  
220 East Bay Street  
Jacksonville, Florida 32202

Dear Mayor Godbold:

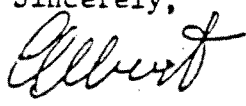
The Jacksonville Chamber of Commerce supports the transfer of the \$2.25 million of Land and Water Act funds, previously committed to the Esplanade Park, to Channel 7's Broadcast Park project.

When completed, Broadcast Park will be a unique facility which will attract hundreds of thousands of local citizens and visitors and will provide a vehicle for projecting Jacksonville across the nation and the world. Completion of Broadcast Park will have a very positive impact on the redevelopment of the east side of downtown and should spur further development in the area.

The discussions we have had with other community leaders regarding the transfer of the funds have been favorably received.

We urge you to meet with the Governor to seek his support and to maintain these funds for Jacksonville.

Sincerely,



Albert Ernest, Jr.  
President

PLANNING DEPARTMENT

Office of the Director



April 12, 1982

Mr. Julian Barrs, Director  
Department of Recreation & Public Affairs  
851 N. Market Street  
Jacksonville, Florida 32202

Dear Julian:

Following your request and our discussion with Ms. Mary Conrod of your staff, we have prepared a draft of an environmental assessment to accompany the final application for Metropolitan Park. The draft environmental assessment is enclosed.

Please let me know if I can be of any further assistance.

Sincerely,

A handwritten signature in cursive script, appearing to read "James H. Argrett, Jr.", is written over the typed name.

James H. Argrett, Jr.  
Director of Planning

JHA:h1

Enclosure

cc: Donald R. McClure



METROPOLITAN PARK

PART III

## ENVIRONMENTAL ASSESSMENT

### 1. Need for the Proposal

The action recommended by the proposal is to develop a major center city riverfront park which will be multi-purpose, family oriented and provide cultural and leisure time activities. The proposed park will be located directly on the St. Johns River in the downtown area between the Gator Bowl and the river. The 23 acre park will include the following features: a performance plaza including a covered stage; patron pavilion and contoured reviewing open space; restrooms; garden terrace for special displays, arts and crafts, etc.; public parking area (also used for art shows and special events); food concession/outdoor dining facility; lawn areas for picnickers, games, sunning, etc.; a boat basin, riverfront promenade; pergolas and sculpture; shoreline stabilization; T-head piers for boat mooring; access roads; and landscaping, lighting and walkway furnishings.

The proposed action will expand upon and enhance other major public improvements in the Gator Bowl complex. It will also initiate new riverfront recreational opportunities which will provide a model for similar improvements proposed in other community redevelopment plans for downtown. The combination of public television studio related activities, the outdoor performance plaza for major entertainment events and the passive riverfront recreational activities provide for a multi-purpose facility, offering cultural and leisure recreation opportunities.

## 2. Alternatives to the Proposed Action

There are a few sites likely to become available in the downtown area which could be developed for recreational uses. However, these sites are not publicly owned and generally have strong competing uses for high intensity residential or office developments. The possible alternate sites also do not offer the potential to be tied to the new public television studio and related functions or have the size or adjoining land uses which compliment or assist the major public events which the Gator Bowl area has traditionally provided. Within the Gator Bowl area, the City presently does not own any other riverfront land comparable in size or location for the purpose.

The "no-build" alternative clearly does not meet or answer adopted goals and objectives of the City Council pertaining to required recreation, economic development and public facilities.

## 3. Environmental Impacts

### Land Use

The existing site of the proposed park consists of flat unimproved, barren vacant land, the new television studio building, the overhead elevated expressway, access roads (partially paved), deteriorated riverfront bulkheading and an unsightly outdoor storage junk yard used by city departments. The hidden location from major traffic streets and lack of improvements on the site have precluded use of the area by all but a few local people seeking riverfront leisure areas. Unquestionably, the proposal will benefically increase the enjoyment, benefit and use of the site.



The immediate surrounding land uses are largely industrial and include two oil or fuel terminals, a paint company and warehouse for paper and building products. A small parcel is also used for the City Fire Marshall's Offices. The effect of the proposed use is generally beneficial on these surrounding uses by enhancing the recreational opportunities for employees and enhancement of the appearance of the area. On rare occasions, traffic congestion created by major events at the Performance Plaza may occur, but almost always in off-peak hours. The port-related industrial uses of the city have gradually been moving closer toward the mouth of the river and Blount Island as ships increased in size and draft. The policy of the city is to encourage this trend in the downtown area where so many alternative downtown supporting uses are possible. The proposed park is clearly beneficial to the major nearby use - namely the public Gator Bowl-Coliseum complex.

#### Fish and Wildlife

No significant wildlife or nesting areas presently occupy this site which is comprised of filled land. The proposed landscaping of the site can only enhance possibilities for bird and animal life.

Since the recent elimination of untreated sewage outfalls to the river, a variety of species of fish have returned to the area. The site is near the main channel of the tidal river which periodically experiences maintenance dredging substantially diminishing aquatic plants in adjoining waters. The proposed stabilization of the shoreline of the site by rip-rap revetting and native coral rock is expected to create a more beneficial environment for marine life in the river near the site. This will greatly offset the temporary adverse impacts caused by the minimal dredging required for improving the configuration of the existing dredged boat basin.

### Vegetation

The flat, filled land comprising the site is void of vegetation other than weeds and grasses which are mowed periodically by the city and one cabbage palm tree. The proposed landscaping for the new park will provide a very beneficial effect by greatly increasing variety of plant species.

### Geology and Soils

The site area occupies filled land that was once a shipyard. A variety of sandy, silty soils and other fill materials comprise the site. Additional fill materials will be added to the site to create the bermed contoured area needed for the Performance Plaza area. This will tend to beneficially affect the soil content of the site by adding higher quality fill materials. Erosion control measures, landscaping and the shoreline rip-rapping program should mitigate any adverse affects.

### Mineral Resources

The site does not contain any significant mineral resources which could be impacted by the proposed development.

### Air and Water Quality

The entire county is presently designated Non-Attainment (N. A.) for ozone based on Federal Air Quality standards. There were no violations of this standard in 1981, but the impact of the proposed park is not expected to adversely contribute to this. Part of the center city area including the site area is Non-Attainment for Total Suspended

Particulates (TSP). The proposed park and improvement of the access roads will eliminate a source of dust in the area and beneficially affect the amount of TSP in the area. The City is Attainment for all other air pollutants except SO<sub>2</sub> for which it is unclassified and which is largely related to the operations of JEA's Generating Stations in the area and insignificantly related to the proposed action.

The waters of the adjacent St. Johns River are classified as Class III waters. These waters are subject to substantial tidal flushing action and under nearly all conditions Class III standards are met. The continued improvement of city wastewater treatment facilities, proposed landscaping, and new stormwater management rules regulating drainage practices will all contribute to a net beneficial effect by the improvements proposed at the site area on surrounding water quality.

#### Historic and Archaeologic Resources

The site area includes no historic or archaeological resources of any significance; being a largely vacant, filled site. The public improvements and cultural activities proposed at the site will beneficially affect certain deteriorating structure of historic or architectural interest in the surrounding neighborhoods by increasing the potential interest in their restoration.

#### Transportation/Access

The proposed improvement of the two roads leading directly into the site area will beneficially affect access to the site area. The peak traffic volumes generated by events at the Performance Plaza will occur normally in the evening or on weekends when they would least be

likely to affect nearby businesses; and are not expected to change traffic conditions already experienced in the area for events at the Gator Bowl and Coliseum. The proposal will generate further support for proposals to provide additional ramps from the Hart Bridge approach roadways to the Gator Bowl and riverfront, thereby beneficially impacting long range transportation access to the area. It will also tend to support the extension of the proposed downtown Automated Skyway System to the Gator Bowl/Metropolitan Park complex, beneficially affecting access and energy considerations.

#### Consumption of Energy Resources

The site area presently consumes minimal energy resources since no building is operating there, and the site is vacant except for the new TV studio. Although the proposed action will naturally result in more use of more energy resources, it has been carefully designed to be a model of energy conservation practices through such features as open tent covered activity areas, solar screening by vegetation, careful solar orientation of activity areas, etc. But more importantly, the city will be creating a major recreational resource in the center of the metropolitan area which will likely result in substantially less weekend driving for family outings by citizens, who instead of driving long distances to reach city beaches, camp grounds, golf courses, etc., will drive or bike down to the riverfront.

#### 4. List of Agencies and Persons Consulted

City of Jacksonville:

Planning Department

Bio-environmental Services Division

Public Works Department

Recreation Department

Jacksonville Historic Landmarks Commission

Metropolitan Planning Organization

U.S. Soil Conservation Service

U.S. Coast and Geodetic Survey



DEPARTMENT OF RECREATION AND PUBLIC AFFAIRS  
Recreation & Parks  
Auditorium & Sports Complex  
Radio Station WJAX



March 23, 1982

Mr. L. Ross Morrell  
State Historic Preservation Office  
State Capital Building  
Tallahassee, Florida 32301

Dear Mr. Morrell:

The final application for Metropolitan Park is being prepared at this time. All forms including the SF 424 are in the Mayor's Office for signature. Once signed I will forward all completed forms to you for your file.

However, due to the time limit imposed to encumber the requested funds, I am hoping you can initiate your review with approval pending final signed forms.

Thank you for your attention and expediency in regard to this proposal.

Sincerely,

*Mary S. Coonrod*

Mary S. Coonrod (Mrs.)  
Grants and Planning Coordinator

/mc

Enclosures



DEPARTMENT OF RECREATION AND PUBLIC AFFAIRS  
Recreation & Parks  
Auditorium & Sports Complex  
Radio Station WJAX



March 11, 1982

Mr. L. Ross Morrell  
State Historic Preservation Office  
State Capital Building  
Tallahassee, Florida 32301

Dear Mr. Morrell:

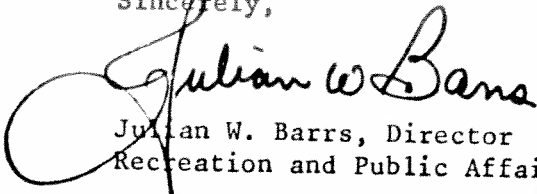
The City of Jacksonville is preparing an amended application for waterfront development through the Land and Water Conservation Fund Program under the Department of Natural Resources. The original proposed development and application were for the Esplanade area. Further study proved that the Metropolitan Park area was more suitable for the proposed waterfront development and preferred by the Area Clearinghouse as well as by the community.

The amended application requires assessment of the environmental impact on federally assisted projects, in accordance with Public Law 91-190- (P.L. 91-190), 82 Statutory 852, as amended; 42 USC 4321-4347 and 40 CFR 1500-1508.

I would like to request that your office review the attached proposed waterfront development relative to compliance with the public law cited above and/or applicable to state environment statutes.

Your earliest reply to this request is imperative to the timely submission of the amended application to the Department of Natural Resources to assure continued funding. Thank you in advance for your immediate attention in this matter.

Sincerely,

  
Julian W. Barrs, Director  
Recreation and Public Affairs

JWB/msc  
Attachments





METROPOLITAN PARK

PART IV

## PROJECT ELEMENTS AND ESTIMATED COSTS

The initial step of improving the feeder and access roads surrounding and going into the park is nearing final design and beginning construction at this time. The work will be accomplished by the City's Public Works Department. The access roads into the recreational parking lot will be of asphaltic concrete type II with a compacted limerock base and a 12" stabilized subgrade. Access roads will run directly parallel into the property on the western and eastern boundaries and are designed to facilitate pedestrian and bicyclist traffic as well as increased vehicular traffic. Access is planned at the two separate points to provide for park control during our special events where crowds in the thousands must be easily managed. This plan has also been introduced in order to confine heavy traffic to the periphery of the site and to preserve the open space from deterioration.

The shoreline stabilization is also a primary concern of our initial development of Metropolitan Park. The stabilization will consist of rip-rap revetting with native coral rock to reduce erosion. Occasional T-head piers are planned along the existing bulkhead and revetting to facilitate boat accessibility to the site. At the extreme western portion of the site the existing slip will be newly configured to form a basin to further boat exposure to the park and to provide for a more usable and aesthetic waterfront area for park participants. Terraced up from the bulkhead and shoreline stabilization will be a paved riverfront walkway. The walkway will consist of a formal, embossed concrete and tile paving pattern ranging between 16 and 24 feet wide along the 1683 foot riveredge. The walkway will be illuminated

for extended hours of enjoyment and will be flanked by trellis pergolas and a major tree bosque.

The series of pergolas are designed to make use of the natural shade and cooling effects afforded by their location. This functional design for "air conditioning" the people-places by natural means emphasizes the energy conservation elements of the park and provides a working model for park visitors in energy-efficient design for outdoor recreation resources. The Park's southerly exposure, combined with the incident exposure of reflected sunlight from the river presents particular problems in Jacksonville's climate. These "slat-house" structures will be of wood trellis design covered with climbing vegetation, such as jasmine or wisteria, permitting some light, but with much shade, and allowing river breezes to circulate through, creating a pleasant pedestrian environment. Within the pergolas and along the riverfront walkway will be an interpretive system of graphic kiosks which will contain printed and display materials relating to the City's heritage and natural resources. The sympathetically designed shoreline stabilization and riverfront walkway are the key elements to boaters' access and pedestrian circulation at Metropolitan Park and will express the River's role in the City's historic development. Ample vandal-proof street furniture such as benches, waste receptacles, water fountains and tables will be located among the structures along the walkway. Additional park furniture will be available for family oriented recreation in the intensively landscaped areas on the eastern and western riverfront boundaries of the park.

The lawn area bordering the newly configured boat basin will be accessible from the riverfront as well as from the Festival Plaza and riverfront walkway. This area will support picnic facilities on top of lawn

grasses and beside ornamental trees and shrubbery. In addition to supporting a variety of outdoor recreational activities and increasing public access to the waterfront, the existing crime laboratory is being re-designed to serve as the main restroom facility for the park and will have the versatility of serving as a refreshment and open dining area during special events. Every two tables will share a barbecue pit with six persons per table. The tables are 8 feet long and are of extra heavy-duty all-wood construction to complement the natural surroundings. The grill grids have 3/16" plate attachments for placing food, utensils, etc., and are beneficial to handicapped patrons. Additional single post picnic tables are planned to allow easy access and comfortable seating for handicapped and elderly populations. Additional picnicking will be available in the Garden Terrace area on the eastern waterfront boundary behind the bulkhead. This area will be intensively landscaped as a garden court that will allow for special events and informal displays. The Garden Terrace will be treated with some paving pattern in order to allow for future private contributions of park sculpture and other compatible park elements. This area will serve a dual role, first as increased access and enjoyment of the riverfront and second as a transition space between the water and the Performance Plaza.

The Performance Plaza is a focal point for the park and makes a strong recreational statement. The staging area itself will be earth-formed from fill provided by the basin reconfiguration. The front facing to the east will be the main music and theatre area and will be approximately 80X40 feet. The staging area will then be terraced down into the Garden Terrace area. All earth-formed work will be complimented by wood and pattern paving to increase versatility and enhance aesthetic value. The Performance Plaza

will serve as a stage and a patron pavilion and will be covered. The cover for the active area of the Performance Plaza and patron pavilion will be of vinyl or fiberglass fabric membrane. It will have the form of a large sculptured umbrella which will allow passage of light through its surface to the trees and foliage beneath. Steel vertical supports, lightning arrestors and grounded guy wires provide a horizontal protective surface that will allow for protection of park visitors while still contributing to our open space and landscaped concept. The cover will serve to protect special event participants such as puppeteers, aspiring musicians, school bands, gardening and special interest groups and all park visitors from brownbaggers to symphony members. Public restrooms and necessary storage for park maintenance and recreational usage will be attached to the active area of the Performance Plaza. The restrooms planned will easily facilitate the Garden Terrace clientele and stage performers, and will ease the burden of the larger restroom facility during special events. All restroom facilities will be handicap accessible.

The Performance Plaza is associated with and complimentary to the primary focus of the park, the open space. The open space is contoured to provide site relief and to define other use areas. It is designed to provide seating for special events as well as to serve for passive leisure pursuits for daily visitors. The contour effect will enhance family picnicking, brownbagging, sunbathing, viewing, walking and other enjoyment of the river-front area in urban Jacksonville. The open space has been designed to minimize maintenance headaches sometimes associated with birthing where the higher levels deteriorate from lack of proper irrigation. The terracing effect of this large open space will improve the aesthetic quality of the area, provide for good

visibility and furnish the flexibility necessary to subdivide the area for various recreational activities. The Performance Plaza serves as a transition area for active and passive recreational areas and gives continuity to the park as a total recreational resource.

The Festival Plaza bordering the open space serves as the distribution area for pedestrians to the various activity areas. It is accessible by the entrance roads on both sides of the park. The parking area under the overhead expressway will serve a dual purpose. It is designed to hold approximately three hundred cars and recreational vehicles, but will have a parking pattern floor that fans out to be adapted for a sheltered display area under the overpass for special events, arts and crafts shows, ethnic festivals, and other active recreational amenities. Additional informative and interpretive kiosks will be constructed in this area to benefit all park visitors. Illumination of all areas is planned to increase safety and to extend hours of usage at the park. Additional parking space is available in the lawn area that will be left as a natural open space. This design allows it to be used for lawn games and other passive and active recreational pursuits on a daily basis.

Six foot high perimeter fencing with top rail will be installed to promote security and park control as well as to aid in the preservation of the park and waterfront area. All site preparation and drainage are designed with conservation and preservation in mind. Much of the earth-form work is anticipated to be accomplished with fill taken from basin reconfiguration. Access and development will allow our department to easily maintain the park and to discourage unsupervised destructive activities in the park. All elements are being planned with energy conservation in mind while providing a subtle blend for a variety of recreational and leisure activities.

METROPOLITAN PARK PROPOSAL - 1982

BUDGET SUMMARY

PROJECT COST

Land and Water Conservation Fund	1,000,000
Fiscal Year 1980	
Secretary of Interior Contingency	500,000
Land and Water Conservation Fund	750,000
Fiscal Year 1981	
Local Contribution	<u>2,250,000</u>
PROJECT TOTAL	4,500,000

PER CAPITA COST

Land and Water Conservation Fund	1.75
Fiscal Year 1980	
Secretary of Interior Contingency	.88
Land and Water Conservation Fund	1.31
Fiscal Year 1981	
Local Contribution	<u>3.94</u>
PROJECT TOTAL	7.88

\* Based on population of 570,981. Established by Bureau of Census, 1981.

METROPOLITAN PARK PROPOSAL - 1982

BUDGET DETAIL

(Preliminary Development Budget)

<u>Item of Work</u>	<u>Estimated Cost</u>
1. <u>Site Preparation</u>	35,000
* Top soil, fine grading and mulch.	
2. <u>Drainage</u>	200,000
* Water supply, sewer work, irrigation, etc.	
3. <u>Landscaping</u>	1,000,000
* To include all earthwork; contour birming for spectators and passive recreation, intensive landscaping throughout park, terracing along riverfront, plant material installation and timber trellis pergola.	
4. <u>Pedestrian Paving and Park Lighting</u>	500,000
* Embossed concrete and tile paving pattern through park, along riverfront and through the terraced area behind the stage.	
* Landscape lighting for the park and security lighting for parking area.	
5. <u>Perimeter Fencing</u>	30,000
* Six foot fence with top rail to preserve park area and to aide in control of area during special events.	



6. Shoreline Stabilization and Boat Access 800,000
- \* Replacement and/or rehabilitation of existing bulkhead, revetting of shoreline with coral rock, basin re-configuration and T-head piers.
7. Vehicle Parking 284,000
- \* Paved parking for cars and recreational vehicles in area under overpass with conversion potential to cultural exhibit, special events, and ethnic festivals area.
8. Active Performance Plaza 1,000,000
- \* An earth-formed stage going into a terraced patron pavilion, canvas fabric overhead, public restrooms, maintenance equipment and utility storage building.
9. Access Road and Drainage 150,000
- \* Expand width of local access road and two park entry roads, necessary drainage, curb and gutter work.
10. Park Furniture 100,000
- \* Park furnishings including benches, waste receptacles, water fountains, planters, kiosk, and bollards.
  - \* Picnic equipment including benches, tables and barbeque pits.
  - \* Signage and graphic materials.
  - \* Handicap and barrier-free allowance.

11. <u>Administrative Expenses</u>	401,000
* Planning, urban design, engineering and construction management.	
	<hr/>
PROJECT TOTAL	4,500,000

\*\* Rehabilitation of the existing crime lab structure to public restrooms and open dining area to be performed as a complimentary construction activity during proposed site development by inter-department construction crews.

METROPOLITAN PARK

PART V

AUTHORIZED SIGNATURE DOCUMENT FOR PAYMENT VOUCHERS

VOUCHER ISSUED IN FAVOR OF RECIPIENT: - HCRS REGIONAL OFFICE:  
 -  
 Applicant Jurisdiction: City of Jacksonville -  
 Administering Agency: Recreation and Public Affairs -  
 Mailing Address: 851 N. Market Street -  
 -  
 City, State: Jacksonville, Florida -  
 -  
 Zip Code 32202 -

SIGNATURES OF INDIVIDUALS AUTHORIZED TO SUBMIT VOUCHERS:

     Only one signature required on payment vouchers; or  
  x   Any two signatures required to sign or countersign.

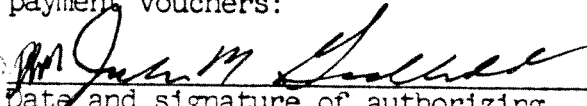
Julian W. Barrs

Typed Name: - Signature  
 -  
 -  
 -

A. D. Lee

Typed Name: - Signature  
 -  
 -  
 -

I certify that the signatures above are - Approved  
 of the individuals authorized to draw -  
 payment vouchers: -  
 -

  
 Date and signature of authorizing official.

Date and signature of HCRS certifying officer.

Jake M. Godbold, Mayor

U.S. DEPARTMENT OF THE INTERIOR  
ASSURANCE OF COMPLIANCE  
(TITLE VI, CIVIL RIGHTS ACT OF 1964)

Jacksonville, Florida (hereinafter called "Applicant-Recipient")  
(Name of Applicant-Recipient)

HEREBY AGREES THAT IT will comply with Title VI of the Civil Rights Act of 1964 (P.L. 88-352) and all requirements imposed by or pursuant to the Department of the Interior Regulation (43 CFR 17) issued pursuant to that title, to the end that, in accordance with Title VI of that Act and the Regulation, no person in the United States shall, on the ground of race, color, or national origin be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the Applicant-Recipient receives financial assistance from DNR and

Hereby Gives Assurance That It will immediately take any measures to effectuate this agreement. Bureau or Office

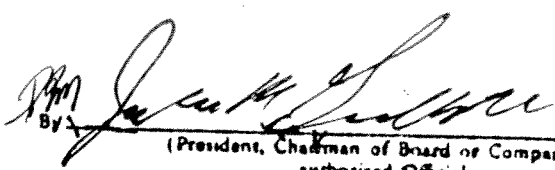
If any real property or structure thereon is provided or improved with the aid of Federal financial assistance extended to the Applicant-Recipient by DNR, This assurance obligates the Bureau or Office

Applicant-Recipient, or in the case of any transfer of such property, any transferee for the period during which the real property or structure is used for a purpose involving the provision of similar services or benefits. If any personal property is so provided, this assurance obligates the Applicant-Recipient for the period during which it retains ownership or possession of the property. In all other cases, this assurance obligates the Applicant-Recipient for the period during which the Federal financial assistance is extended to it by Bureau or Office

THIS ASSURANCE is given in consideration of and for the purpose of obtaining any and all Federal grants, loans, contracts, property discounts or other Federal financial assistance extended after the date hereof to the Applicant-Recipient by the bureau or office, including installment payments after such date on account of arrangements for Federal financial assistance which were approved before such date. The Applicant-Recipient recognizes and agrees that such Federal financial assistance will be extended in reliance on the representations and agreements made in this assurance, and that the United States shall reserve the right to seek judicial enforcement of this assurance. This assurance is binding on the Applicant-Recipient, its successors, transferees, and assignees, and the person or persons whose signature appear below are authorized to sign this assurance on behalf of the Applicant-Recipient.

3/31/82  
DATED

City of Jacksonville, Florida  
APPLICANT-RECIPIENT

By   
(President, Chairman of Board or Comparable authorized Official)

Jake M. Godbold, Mayor

City of Jacksonville, Florida  
210 East Bay Street  
Jacksonville, Florida - 32202  
APPLICANT-RECIPIENT'S MAILING ADDRESS

DEPARTMENT OF THE INTERIOR  
Heritage Conservation and Recreation Service

Grants-in-Aid Series

Part 650

Environmental Impact

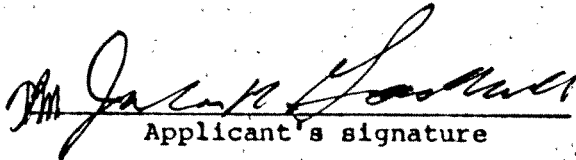
Chapter 1

Environmental Policy and Assessment

Illustration I

ENVIRONMENTAL CERTIFICATION

Based upon a review of the application, proposal narrative and the supporting documentation contained in the application, it has been determined that the proposed action meets the criteria established in 516 DM Appendix 3.4, as restated in Part 650.4 (Indicate appropriate categorical exclusion of the Outdoor Recreation Grants-in-Aid Manual, for categorical exclusion from the NEPA Process. The grant application and proposal are hereby incorporated as part of this decision.

  
Applicant's signature

\_\_\_\_\_  
Date

Mayor, City of Jacksonville  
Title

I concur with the above environmental certification and find that the proposed L&WCF project will not have a significant effect on the quality of the human environment within the meaning of section 102(2)(C) of NEPA.

\_\_\_\_\_  
Regional Director

\_\_\_\_\_  
Date

ENGINEERING AND ARCHITECTURAL CERTIFICATION

The undersigned herein certifies the architectural and/or engineering standards utilized in this project are in conformance with current local, State and Federal regulations. This project is in compliance with relevant Executive Orders and approved Public Laws as identified in CFR 36, Part 1123, ANSI Standards 21171.1-1961 (Reaffirmed 1971) and/or previously published editions of the Federal Register and is

attested to this 31st day of March, 19 82.

Location 1245 E. Adams Street

Name Metropolitan Park

Grant Number \_\_\_\_\_

Architect

Gerald P. Nyren

Gerald P. Nyren

Project Title DNR Land and Water Conservation Program

Registration #

6228

Engineer

George R. Knecht

George R. Knecht

Registration # 10442

The penalty for making willful misstatement in the above certification is prescribed in 18 U.S.C. 1001. (18 U.S.C. 1001 states: "Whoever, in any matter within the jurisdiction of any department or agency of the United States knowingly and willfully falsifies, conceals or covers up any trick scheme, or devise a material fact or makes any false, fictitious or fraudulent statement or entry, shall be fined not more than \$10,000 or imprisoned not more than five years or both.")

\* This certification is of intent to conform. Upon completion of contract documents, another certification will be sent.

## PART V

### ASSURANCES

The applicant hereby assures and certifies that he will comply with the regulations, policies, guidelines and requirements, including Office of Management and Budget Circulars Nos. A-87, A-95, and A-102, as they relate to the application acceptance and use of Federal funds for this federally-assisted project. Also, the applicant gives assurance and certifies with respect to the grant that:

1. It possesses legal authority to apply for the grant, and to finance and construct the proposed facilities; that a resolution, motion or similar action has been duly adopted or passed as an official act of the applicant's governing body, authorizing the filing of the application, including all understandings and assurances contained therein, and directing and authorizing the person identified as the official representative of the applicant to act in connection with the application and to provide such additional information as may be required.
2. It will comply with the provisions of Executive Order 11296, relating to evaluation of flood hazards, and Executive Order 11288, relating to the prevention, control, and abatement of water pollution.
3. It will have sufficient funds available to meet the non-Federal share of the cost for construction projects. Sufficient funds will be available when construction is completed to assure effective operation and maintenance of the facility for the purposes constructed.
4. It will obtain approval by the appropriate Federal agency of the final working drawings and specifications before the project is advertised or placed on the market for bidding; that it will construct the project, or cause it to be constructed, to final completion in accordance with the application and approved plans and specifications; that it will submit to the appropriate Federal agency for prior approval changes that affect the costs of the project, use of space, or functional layout; that it will not enter into a construction contract(s) for the project or undertake other activities until the conditions of the construction grant program(s) have been met.
5. It will provide and maintain competent and adequate architectural engineering supervision and inspection at the construction site to insure that the completed work conforms with the approved plans and specifications; that it will furnish progress reports and such other information as the Federal grantor agency may require.
6. It will operate and maintain the facility in accordance with the minimum standards as may be required or prescribed by the applicable Federal, State and local agencies for the maintenance and operation of such facilities.
7. It will give the grantor agency and the Comptroller General through any authorized representative access to and the right to examine all records, books, papers, or documents related to the grant.
8. It will require the facility to be designed to comply with the "American Standard Specifications for Making Buildings and Facilities Accessible to, and Usable by, the Physically Handicapped," Number A117.1-1961, as modified (41 CFR 101-17.703). The applicant will be responsible for conducting inspections to insure compliance with these specifications by the contractor.
9. It will cause work on the project to be commenced within a reasonable time after receipt of notification from the approving Federal agency that funds have been approved and that the project will be prosecuted to completion with reasonable diligence.
10. It will not dispose of or encumber its title or other interests in the site and facilities during the period of Federal interest or while the Government holds bonds, whichever is the longer.
11. It will comply with Title VI of the Civil Rights Act of 1964 (P.L. 88-352) and in accordance with Title VI of that Act, no person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the applicant receives Federal financial assistance and will immediately take any measures necessary to effectuate this agreement. If any real property or structure thereon is provided or improved with the aid of Federal financial assistance extended to the Applicant, this assurance shall obligate the Applicant, or in the case of any transfer of such property, any transferee, for the period during which the real property or structure is used for a purpose for which the Federal financial assistance is extended or for another purpose involving the provision of similar services or benefits.
12. It will establish safeguards to prohibit employees from using their positions for a purpose that is or gives the appearance of being motivated by a desire for private gain for themselves or others, particularly those with whom they have family, business, or other ties.
13. It will comply with the requirements of Title II and Title III of the Uniform Relocation Assistance and Real Property Acquisitions Act of 1970 (P.L. 91-646) which provides for fair and equitable treatment of persons displaced as a result of Federal and federally assisted programs.
14. It will comply with all requirements imposed by the Federal grantor agency concerning special requirements of law, program requirements, and other administrative requirements approved in accordance with Office of Management and Budget Circular No. A-102.
15. It will comply with the provisions of the Hatch Act which limit the political activity of employees.
16. It will comply with the minimum wage and maximum-hours provisions of the Federal Fair Labor Standards Act, as they apply to hospital and educational institution employees of State and local governments.



STATE OF FLORIDA  
DEPARTMENT OF NATURAL RESOURCES

Land and Water Conservation Fund Agreement

This agreement made and entered into by and between the State of Florida Department of Natural Resources hereinafter called DEPARTMENT and the City of Jacksonville hereinafter called CITY in furtherance of an approved recreational program involving the United States as well as the parties hereto in pursuance of which the parties hereto agree as follows:

1. This agreement shall be performed pursuant to the Land and Water Conservation Fund Act of 1965, 78 Stat. 897 (1964), as amended, and in accordance with the general provisions for such contracts prescribed by the United States Department of the Interior, under date of July 25, 1978, attached hereto and designated Exhibit "A" and made a part hereof as though set forth herein in full. In the event a dispute should arise between the parties, concerning the intent of any language herein contained the same shall be resolved by the adoption of that meaning which furthers the intent and purpose of said Acts of Congress and the general provisions governing this contract, as set forth in Exhibit "A" hereto, and no construction shall be contrary to the requirements of the Acts of Congress or of the regulations of the Secretary of the Interior. Any differences of opinion which may not be resolved by any provisions or construction of such Acts of Congress and the interpretations or regulations of the Secretary of the Interior or of the Department of the Interior shall be resolved between the parties by negotiation. It is the intention of the parties hereto that none of the provisions of Section 163.01, Florida Statutes, shall have application to this agreement.

2. The DEPARTMENT has found that recreation is the primary purpose of the project known as St. John's River Esplanade.

(Land and Water Conservation Fund Project # 12-00182 ), and enters into this agreement with the CITY for construction of recreational facilities on real property, the title to which is in the name of the CITY, the legal description of which is set forth in full in Exhibit "B" attached hereto and made a part hereof.

3. The CITY will construct, or cause to be constructed, certain recreational facilities upon the property described in Exhibit "B", which facilities shall be designed and constructed in accordance with the project elements described herein and with the project plans attached hereto and made a part hereof as Exhibit "C". The following shall be considered the project elements:

Design and construction of urban waterfront park. Facilities and improvements will include pedestrian walkways, landscaping, shade structures and seating areas, and related site improvements.

4. The CITY will operate and maintain the recreational facilities described in paragraph 3 and Exhibit "C" and will pay all expenses of such operation as a CITY expense. The CITY covenants that it has full legal authority and financial ability to so operate and maintain said facilities.

5. The DEPARTMENT will transfer to the CITY such Land and Water Conservation Fund monies, not to exceed \$1,500,000.00, as will pay said fund's share of the cost of the project. Fund limits are based upon the following:

Project Stage Covered by this Agreement	<u>Entire</u>
Project Cost	
Total Cost	<u>\$ 3,000,000.00</u>

Fund Support 50 §  
Fund Amount \$ 1,500,000.00  
Local Amount \$ 1,500,000.00  
Cost of this Stage \$ 3,000,000.00  
Assistance of this Stage \$ 1,500,000.00

Any portion of these funds may be released in installments, at the discretion of the DEPARTMENT, upon the request of the CITY Commissioners or the CITY'S duly authorized agent, whose name and title shall be submitted to the DEPARTMENT prior to commencement of the project. Such requests shall be limited to three (3) in number and each request shall include all documentation required by the DEPARTMENT. The DEPARTMENT shall be notified forthwith of any change in the person or authority of the designated agent.

6. This agreement shall take effect on January 26, 1981, and shall terminate on June 30, 1984. In the event the CITY fails to develop the subject property in a manner described in this agreement, on or before June 30, 1984, the CITY agrees that upon demand it will return to the DEPARTMENT the total Land and Water Conservation Fund contribution. Any waiver by the DEPARTMENT for cause shown, and extension of the termination date of this agreement, shall not prejudice the right of the DEPARTMENT hereunder to demand refund of the contribution of the Land and Water Conservation Fund for failure to complete the project on or before the termination date as extended.

7. If the United States, acting through the Department of the Interior, the Secretary of the Interior or any other branch of the government of the United States, acting within the scope of its lawful authority should for any reason demand a refund from the DEPARTMENT, in whole or in part, of the funds provided to the CITY under the terms of this agreement, the CITY, upon notification from the DEPARTMENT, agrees to refund, and will forthwith repay, the amount of money demanded which payment shall

be made directly to the DEPARTMENT.

8. The CITY agrees to dedicate the land described in Exhibit "B" and by its acceptance of the provisions of this agreement does hereby dedicate the land described in Exhibit "B" to the public in perpetuity as a recreation area available to the general public for recreational purposes only. The CITY further agrees that the execution of this agreement by the Executive Director of the Department of Natural Resources shall constitute an acceptance of the dedication on behalf of the general public of the State. Thereafter, should the CITY for any reason, convert all or any portion of the property described in Exhibit "B" to other than recreational purposes, the CITY agrees to provide at its sole expense without further contribution from the Land and Water Conservation Fund a replacement project of comparable quality and size to that which was converted to other purposes, which replacement shall be in close proximity to the project and meet with the approval of the DEPARTMENT. In lieu of such replacement the CITY shall return to the DEPARTMENT the entire contribution from the Land and Water Conservation Fund.

9. Should the CITY elect to implement a user fee system for St. John's River Esplanade or for any recreational facility within the boundaries of the project, the CITY shall impose such fees uniformly upon all users without regard to age, sex, race, other condition, or the political subdivision in which the user may reside.

10. The DEPARTMENT shall have the right, through its agents, servants, and employees designated for that purpose, to inspect the site of the project and the facilities thereon. In addition to project inspections, which shall be conducted at any reasonable time, the DEPARTMENT shall have access to all financial records relating to the project and the right to audit such records

at any reasonable time which right shall be continuous until such audit is completed without unreasonable interference with the operation of any of the facilities thereon.

11. The CITY and the DEPARTMENT mutually agree to the following special terms and conditions incorporated as a part of this agreement:

(1) The CITY agrees to provide the DEPARTMENT with attendance reports at such time as the St. John's River Esplanade is opened for use by the general public. Said attendance reports shall be submitted to the DEPARTMENT during the month of July of each year and shall provide attendance records for a one year period beginning July 1, and ending on June 30 of the previous year, such period constituting one fiscal year.

(2) The CITY agrees to commence construction on the project within twelve (12) months of the effective date of this agreement.

IN WITNESS WHEREOF, the parties hereto have caused these presents to be executed by the officers or agents thereunto lawfully authorized.

STATE OF FLORIDA  
DEPARTMENT OF NATURAL RESOURCES

CITY OF JACKSONVILLE

Recommended

By: [Signature]  
Ney C. Landrum  
Liaison Officer  
State of Florida  
Land and Water Conservation Fund

Accepted

By: [Signature]  
Its Agent for this Purpose

MAYOR

Title

Approved

By: [Signature]  
Elton J. Wissendanner  
Executive Director  
Its Agent for this Purpose

Attest:

[Signature]  
CORPORATION SECRETARY  
CENTRAL FILE 5-200-7

Effective Date: January 26, 1981

APPROVED AS TO  
FORM AND LEGALITY

[Signature]  
ATTORNEY - D.N.R.

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DNR 42-040 Revised  
7/11/79

STATE OF FLORIDA  
DEPARTMENT OF NATURAL RESOURCES  
Land and Water Conservation Fund  
Amendment to Project Agreement

This Amendment to Project Agreement No. 12-00182 is hereby made and agreed upon by the State of Florida acting through the Executive Director of the Department of Natural Resources and the City of Jacksonville pursuant to the Land and Water Conservation Fund Act of 1965, 78 Stat. 897 (as amended). The State of Florida and the city in mutual consideration of the covenants made herein and in the agreement of which this is an amendment, do covenant as follows:

That the above mentioned Agreement is amended by adding the following:

Project title and site location are changed to Metropolitan Park. Project scope includes site work, access roads and parking, pedestrian paving, utilities, landscaping, shade structures, shoreline improvements, amphitheatre, restrooms and related support facilities.

Increase Fund support level from \$1,000,000 to \$1,749,490.35. The federal share of this increase will be \$749,490.35. The new federal share will be \$1,749,490.35.

The City agrees to commence construction within six (6) months of the effective date of this amendment.

In all other respects the Agreement of which this is an amendment and the plans and specifications relevant thereto shall remain in full force and effect.

IN WITNESS WHEREOF, the parties hereto have executed this amendment as of the date entered below.

STATE OF FLORIDA  
DEPARTMENT OF NATURAL RESOURCES

CITY OF JACKSONVILLE

Recommended  
BY: [Signature]

Accepted  
By: [Signature] X  
Its Agent for this Purpose

Liaison Officer  
State of Florida  
Land and Water Conservation Fund

Title

Approved  
BY: [Signature]

Attest: [Signature]

Executive Director  
Its Agent for this Purpose

Effective Date: December 17, 1982

[Signature]  
DNR Contract Manager

[Signature]  
DNR Attorney

N/A  
[Signature]  
DNR Contract Administrator

STATE OF FLORIDA  
DEPARTMENT OF NATURAL RESOURCES

Land and Water Conservation Fund  
Amendment to Project Agreement

This Amendment to Project Agreement No. 12-00182 is hereby made and agreed upon by the State of Florida acting through the Executive Director of the Department of Natural Resources and the City of Jacksonville pursuant to (Metropolitan Park) the Land and Water Conservation Fund Act of 1965, 78 Stat. 897 (as amended). The State of Florida and the City in mutual consideration of the covenants made herein and in the agreement of which this is an amendment, do covenant as follows:

That the above mentioned Agreement is amended by adding the following:

Extend project completion date from  
June 30, 1984 to December 31, 1984  
to track with federal project completion date.

In all other respects the Agreement of which this is an amendment and the plans and specifications relevant thereto shall remain in full force and effect.

IN WITNESS WHEREOF, the parties hereto have executed this amendment as of the date entered below.

STATE OF FLORIDA  
DEPARTMENT OF NATURAL RESOURCES

CITY OF JACKSONVILLE

Recommended  
By: [Signature]  
Ney D. Landrum  
Liaison Officer  
State of Florida  
Land and Water Conservation Fund

Accepted  
By: [Signature]  
DONALD R. McCLURE  
Its CAPED ADMICHES THAT EVER OFFICE  
FOR: MAYOR JAKE M. GODBOLD  
UNDER AUTHORITY OF  
EXECUTIVE ORDER No. 83-57  
Title

Approved  
By: [Signature]  
Elton J. Gissendanner  
Executive Director  
Its Agent for this Purpose

Attest: [Signature]

Effective Date: 9-4-84

[Signature]  
DNR Contract Manager

[Signature]  
DNR Attorney

DNR Contract Administrator

STATE OF FLORIDA  
DEPARTMENT OF NATURAL RESOURCES

Land and Water Conservation Fund  
Amendment to Project Agreement

This Amendment to Project Agreement No. 12-00182 is hereby made and agreed upon by the State of Florida acting through the Executive Director of the Department of Natural Resources and City of Jacksonville pursuant to the Land and Water Conservation Fund Act of 1965, 78 Stat. 897 (as amended). The State of Florida and the City in mutual consideration of the covenants made herein and in the agreement of which this is an amendment, do covenant as follows:  
That the above mentioned Agreement is amended by adding the following:

Paragraph 11(2) of the Agreement is rescinded, and the City agrees to begin construction on the project on or before July 26, 1982.

In all other respects the Agreement of which this is an amendment and the plans and specifications relevant thereto shall remain in full force and effect.

IN WITNESS WHEREOF, the parties hereto have executed this amendment as of the date entered below.

STATE OF FLORIDA  
DEPARTMENT OF NATURAL RESOURCES

CITY OF JACKSONVILLE

Recommended

By: Ney Landrum  
Liaison Officer  
State of Florida  
Land and Water Conservation Fund

Accepted

BY: [Signature]  
Its Agent for this Purpose

Approved

By: [Signature]  
Elton J. Gissendanner  
Executive Director  
Its Agent for this Purpose

Attest:

[Signature]  
Corporation Secretary

MAYOR  
Title

Effective Date: May 14, 1982

APPROVED AS TO  
FORM AND LEGALITY.

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12-21-80

ATTORNEY GENERAL